

I N Q U I R Y

CONCERNING THE

Trade, Commerce, and Policy

O F

J A M A I C A,

RELATIVE TO THE

SCARCITY of MONEY, and the Causes and bad Effects of
such Scarcity, peculiar to that ISLAND.

WITH

CALCULATIONS of the annual Amount of its Inland Commerce, as
relative to the Planter: Of the Sum of current Money necessary
for that Commerce: And of the Balance of its Inland and Foreign
Trade: As also, of the Advantages accruing, and the Importance
of that Island to GREAT-BRITAIN.

To which is added

A SCHEME for establishing a PUBLIC BANK.

WITH

An APPENDIX, containing, a Register of all the Ships that have
arrived at JAMAICA, with the Number of Negroes they imported, into,
and exported from that Island for each year, from 1702, to 1749, inclu-
sive. Also, an Account of the Quantities of Sugar and Rum made in
Jamaica in 1758, with some curious and useful Remarks on the Duty,
Excise and Charges on Sugar and Rum; also an Estimate of the
Profits arising by the Sale of those Commodities to GREAT-BRITAIN in
general, and to the Planter in particular.

J A M A I C A, Printed:

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[Price Two Shillings and Sixpence.]

INTERNATIONAL

Trade, Commerce, and Policy

OF THE AMERICAN

REPRESENTATIVE TO THE



Secretary of Money, and has effects of
that country, and has effects of
of that country, and has effects of

A SCHEME FOR ESTABLISHING A PUBLIC BANK

WITH
An Act to provide for the establishment of a public bank, and for the purpose of carrying out the provisions of the Act, the Secretary of Money is authorized to issue bonds, and to receive deposits, and to make loans, and to do all such things as may be necessary to carry out the provisions of the Act.

Approved at Washington, D.C., this 1st day of January, 1890.
JAMES M. A. [Signature]

St. Jago de la Vega, in Jamaica, Sept. 20, 1757.

THE PRINTER'S ADVERTISEMENT.

THE Manuscript of this INQUIRY, wrote in the Year 1751, falling into our Hands, and finding it contained many interesting Remarks relative to the Trade, Commerce, and Policy of this Island, we flattered ourselves an Edition from the Press would be acceptable to the Public, and meet with sufficient Encouragement to defray the Charge of Printing, by the Sale of a small Number of Copies, which we have accordingly struck off.

LONDON, March 1, 1759.

The following Letter having appeared in the public Papers, as a Remark on a Pamphlet entitled, A State of the British Sugar Colonies, and this Letter being thought to contain as full an Answer as it was necessary to give, to an Author who shews himself ignorant of the Subject on which he has undertaken to write; the Publisher hopes no Apology will be required for inserting it in this Place.

THE author of a pamphlet entitled, *A State of the British Sugar Colonies*, (in which it is proposed to lay such an additional duty as will leave the planter no greater profit on the land he cultivates, than 15 s. per acre) having declared himself, utterly at a loss to find out any reason why the 'owners of land in the British sugar colonies should be permitted to make 'greater profits by their estates, than the landholders of England can possibly 'gain by the like quantities of land,' is intitled to all the information that to publick a profession of his ignorance deserves. I will therefore tell him why the planter should be *indulged* with this greater profit. Every person who cultivates an estate of 400 acres of land must have a capital on it consisting of negroes, cattle, buildings, and utensils, to the value of near 20,000 l. sterling; on which he should make a large interest to recompense him for the accidents he is liable to: and this interest the author has not attended to, nor has he considered that the present duty on sugars is equal to a land tax at 4 s. in the pound. It is not my intention to enumerate all the difficulties that the planters labour under; nor is it necessary that I should give so much trouble to the reader or myself. It will be sufficient to say, that the planter may be ruined by an hurricane destroying his buildings, &c. or by an epidemical distemper amongst his negroes and cattle; and that, if the author had given himself the trouble of enquiring into the subject on which he has *ventured* to write, he would have learned from thousands, that in time of war the planter is not *quite so safe* in his property as the English landholder. He would too have learned many other particulars that might have saved him from publishing *assertions* that are *not true*, *calculations* that are *very absurd*, and from drawing *inferences* that are *not just*: and if he had conversed with those who are acquainted with the subject, he might have heard that high taxes tend more to check, than to encourage growths, and consequently to decrease rather than to increase, the TRADE, WEALTH, AND NAVAL POWER OF GREAT BRITAIN.

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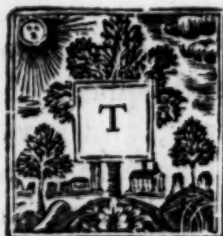
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I N Q U I R Y, &c.



S E C T. I.

Of the nature and properties of money, and its necessity
and usefulness to commerce, and the general causes
and bad effects of its scarcity.



H O' the universal complaint of want of money, in this island, amounts to a confession of the use and necessity there is for it; yet, to form just conceptions, how money is useful and necessary to mankind in general, and to this island in particular, an inquiry into the nature and properties of money may be very assisting.

Commerce* gave rise to the invention of money: For as commerce is the exchanging one commodity for another, this exchange was found difficult and troublesome, by reason of the bulkiness and unportableness of many of them; and therefore it was thought necessary to fix upon some one of those commodities as a common measure, that thereby the troublesome, and often needless carriage of the others might be spared.

* Vide Lock on money and coins.

Mankind have agreed to put an imaginary value upon silver and gold, by reason of their durability and scarcity, and not being very liable to be counterfeited; gold in particular, on account of its density, being much the heaviest of all metals; and according to such a value, they were by general consent to pass as common pledges, whereby men are assured, in exchange for them, to receive equally valuable things to those they parted with for any quantity of those metals.

To make this common measure still more serviceable to commerce, coinage was invented, which is a public stamp, ascertaining upon the faith of that publick, the quantity and fineness contained in each piece, in order to save the trouble and expence of examining upon every occasion its quality and quantity. This measure so stamped is called money.

From hence it appears, that the quantity and quality of the silver contained in a piece of money, and not the title of the money, fixes the value, so as to pass in exchange or payment of other things.

Money then serves both as counters and pledges; the first, by its stamps and denomination, as carrying with it a reckoning; the second, by its intrinsic value, that is its quantity and fineness, which is a security, that the receiver shall have the same value for it again of other things he wants, when he pleases.

Two things which depend on different causes for their increase or decrease, plenty or scarcity, cannot be one common and equal measure, for a common measure ought to be always the same, and never varying from itself. Silver, by the general usage and agreement of the civilized part of mankind, is fixed upon as the fittest for that common measure, and therefore should be the only standard.

As gold is a treasure, because it decays not in keeping, and never sinks much in its value, therefore it is fit to be coined, to ascertain the quantity to those who have a mind to traffick with it. But it is not fit to be joined with silver as a measure of commerce, since depending on different causes, of increase and decrease. Gold should be valued by the standard of silver, according to the proportion it bears to silver among our neighbouring countries. For if that proportion is not observed, and the gold coin is valued at an higher rate by us than it is by our neighbours, they will in the first place pay us for any commodities which we sell to them, in gold, by which, they

they save and we lose whatever the difference or disproportion is between our gold and silver, compared with the proportion observed by them. And in the next place, if we have no traffick with them, yet this disproportion will be an encouragement to money changers among ourselves, or with them, to import quantities of gold, and return silver for it, which is so much loss to the country, as it is gain to them.

Diamonds and other jewels, tho' durable and undecaying, cannot well serve the purposes of money. For the value cannot easily be ascertained; the individuals become less valuable in proportion than the integers, and they are not susceptible of that stamp, which denotes the value of coin.

No other metals are a treasure, because they either decay in keeping, or are in too great plenty, which makes their value little in great bulk, and thus unfit for money, commerce, or carriage.

Money, however, is only a commodity, and its real value is to be computed, as all others are, by comparing the proportion of its quantity, with the quantity and vent of other commodities; and that vent depends upon the consumption of those commodities, as they are necessary, useful or convenient. The value of money then depends on the quantity of the then passing money of a country, in proportion to the whole trade of that country: and the value of money in general, is the quantity of all the money in the world, to all the trade.

For instance, if at this day the proportion of money to corn, or of corn to money, is, that corn is worth 5s. per bushel; then the worth of corn to money, is, that 5s. in money, is equal to a bushel of corn. But if some time hence, the crop of corn fails one fifth, and the demand for it continues as before, and money is in the same plenty, it is plain, that corn is risen in its value, and money fallen, for then the bushel of corn is equal to 6s. in money, and therefore one fifth more must be added to the 5s. to exchange it for a bushel of corn.

But tho' money is no more than a commodity, it has these qualities preferable to any other, it has a more known value, and better fixed by name, number, and weight. It is undecaying, easily transferrable; and never wanting vent, because valued by all civilized and trading countries. And tho' it serves few, yet it commands in most

cases, all the conveniencies of life. Therefore in a plenty of it, consists riches.

With those properties, money is best adapted for a medium of commerce; nor can any other means so well answer that purpose.

Credit is of some assistance to commerce, where the money current is not proportionable to that commerce; but as credit is only the assurance of money within a limited time, money is necessary to support that credit, or it will fail. For as the necessity of a proportion of money to trade depends on money, not as counters (since a reckoning may be kept or transferred by writing) but as a pledge, which writing cannot supply the place of; therefore the greatest use of bills, notes and bonds, when established on the surest foundation of credit, is only an appointment and assurance, where and when such a sum is to be had, as therein specified. But in themselves, they are no pledges. So that the credit should not exceed a just proportion to the money circulating. The use of such representatives of money, is to prevent trade from failing, for want of current pledges: and in this case, it is better to use them, then not; as also, rather than to be obliged to borrow of Foreigners upon use, if this way of assigning bills can be made so easy, safe, and universal at home, as to hinder it.

Bartering one commodity for another, can never serve all the purposes of money. To remedy the difficulties attending such a method of commerce, money was invented, and therefore, that obsolete method of bartering, ought not to be renewed as the medium of commerce, if money can be introduced, or other means contrived which may answer the ends of commerce better; it would be equally reasonable to turn savages and live in the woods, because of the trouble necessary to collect materials, and the labour required in building houses, and settling towns and cities. Besides, the difficulty of bartering, and the advantage of trafficking with money, will appear thus: Suppose A and B dealing in barter, A may barter one commodity of which he has an overplus, with B, for a commodity of which B has more than he wants, in exchange for that commodity belonging to A, which B wants: yet should the commodity A has, not be wanted by B, then A finds a difficulty in bartering, and may be denied the goods of B, however great his necessity; and his own commodity also lies useless on his hands; so *vice versa* with B. But let

let A have money, and B none, then A commands of B his commodities in exchange for money, because B knows, that it is of an unchangeable nature, and can purchase any commodity when he pleases; but B has not the same power over A, to command his money, for A will not exchange his money with B for any of his commodities unless he wants them, because they are not of the same undecaying and commanding value, but the contrary.

Where there is trade or commerce, money is necessary, and may properly be called the wheels of commerce, from which it receives and is continued in, motion; for as trade is necessary to the producing of riches, money is necessary to the carrying on of trade; and if the money circulating is in due proportion to that trade, business is carried on with ease and dispatch; then every man will have so much money, or such timely recruits, as in hand, or at the time given, enables him to satisfy his creditor, who supplies him with the necessaries of life, or of his trade; but no body has any longer those supplies, than as he has money or credit; therefore, it is necessary, that there should be so much money as is requisite to pay for wares and labour immediately, or in a short time after, and the shorter the credit, the quicker the circulation, and the speedier that circulation, the less quantity of money will be necessary.

Where there are no mines, and where no conquests are made, or tribute paid, trade alone can introduce money; and that only where there is a greater quantity and value of home commodities exported, than of foreign imported.

In any country that has commerce with other countries, it is almost impossible to do without the use of money; nor will any quantity of money serve to drive any quantity of trade; there must be a certain proportion between their money and trade.

A scarcity of money then is occasioned by a decay of, or an ill managed trade: the first stagnates the influx of money, the latter opens a sluice to carry it off.—Or when money is little, in proportion to the trade of that country.—Or when money is little, in proportion to the debts of the inhabitants one to another: For the want of that proportion causes an insufficiency, which is a comparative scarcity.—Or, when the commodities of that country are too dear for foreign markets; which will not allow foreigners to take them in exchange for their commodities, or for money, or in payment of debts owing to them

them.—Or, when the coin of the country is not well regulated; but disproportioned; and the intrinsic value, that is the quantity and quality, not answerable to the nominal value.—Or, when the money is drained off and spent abroad by absentees.

This scarcity of money among many other bad effects, is attended with a loss of credit; for without money, credit cannot be supported.--- With a difficulty and confusion in trading; and then a decay of trade; for whenever trade is stopped, or turned out of its proper channel, it takes another course, among those, where such difficulties are removed, and it's motion is free, and helped forward, with a proper accelerating force.—With, a fall of lands; for where there is no trade, there is no money; and where there is no money, the prices of what the lands yield fall; manufactures stop, the labourer wants hire, or is not paid for his labour, and a general poverty ensues: This makes many sellers and few buyers; and the falling of lands, is the consequence.—With, a rise of interest; for the scarcity of money, causes a greater demand for it; and that demand makes the interest rise. Nor can the restraint of any penal law prevent it: for the interest or hire of money naturally rises, or falls, according to its plenty or scarcity, compared with the number, and exigency of the borrowers; and let the laws limit the interest to any sum, yet if the natural interest be higher, the borrower will submit to pay that interest; and comply with whatever methods the lender requires, to secure him from the penalty of the law; therefore a law to this purpose would only increase the arts, difficulties, and expences of borrowing, but not the charge of interest, while money continues scarce.—With extortion and oppression: for as a scarcity of money begets necessity, so necessity opens a high road to extortion, and oppression. The covetous or the ambitious man who makes money his Idol, or the instrument of his power, is always scraping it together, tho' with different views; and as the scarcity inhances the value, their desires of amassing riches increase in proportion; which exorbitant gain, or abject submission only, can tempt either to produce from their hoards; not with a design to relieve the indigent, but to increase their misery, by exaction; or adding dependence to want. And, what is greater slavery, than to be subject to the caprice and extortion of the merciless miser; or to the tyranny and thralldom of a lordly oppressor?

S E C T. II.

Of the use and necessity of money, and the causes of its scarcity, peculiar to JAMAICA.

IT will hardly be disputed, that those uses and benefits which money has been shewn to bring to the commercial world in general, would attend a due circulation of money in this island, in proportion to the nature and extent of its commerce; and therefore the same general arguments, which prove the necessity of money, the causes of a scarcity, and the bad consequences of such a scarcity, may with the same propriety be applied to this country in particular.

But this island may be further considered, in some circumstances peculiar to itself; which perhaps will make appear, that money is more particularly necessary to this than many other countries.

The intrinsic natural worth of any thing consists in its fitness, to supply first the necessities, and then the conveniencies of human life: And the more necessary it is to our being, or the more it contributes to our well-being, the greater is its worth. The first necessities of life are food, cloathing, firing, and materials proper to occupy the land and build habitations, and labourers to work in them. Such countries as are supplied with those, among themselves, are less dependent on other countries; and have less occasion for money, to purchase them of others. Also by a parity of reasoning, that country which has not those necessities within itself, is dependent on other countries, and requires the more of money to enable them to purchase such necessities of others. Therefore, next to what little this island produces of food and materials, money is the most necessary, as it can procure what is absolutely necessary, and which this island does not yield in sufficient quantities, better than any other commodity: For, unless the commodities of this island are wanted by those who can supply us with necessities, they will not take them in exchange; and then, unless we have money, they will not supply us, and we are left destitute. But even if the supplier of such necessities will take our produce in exchange, the high rate he may demand for the supplies, and the low price he may give for the produce, lies intirely at his will; for necessities

cessaries must be had; but our produce is not so necessary, for it is reckoned rather among the comforts than necessities of life, mankind being able to subsist without it. But money will always bring goods to market, wherefore it may not be improper to assert, that money is to this island a first necessary of life. This money can be introduced only by trade, for we have no mines, nor do we make conquests.

Money is peculiarly necessary in this country to purchase labourers. In most other countries, the labourer is a part of the community, and tho' hire is to be paid to him, yet this is only from one hand to the other, the money still remains in the country. But with us, the labourer, that is the negroe, must be purchased, and that purchase-money goes off the country, and the only satisfaction is that it goes to, and enriches our mother country.

Another peculiarity, wherein money is necessary to this country, is to keep up and secure a price for its produce. For the proportion of all commodities, whereof money is one, is the proportion of their quantity to their vent; therefore as money becomes scarce, if the same quantity of produce continues, and the same necessity for money, that produce must fall in proportion to the scarcity of money.

Again, it is peculiarly necessary to give produce a vent, which is the passing of commodities from one owner to another; and that vent is quicker or slower, as a greater or lesser quantity is removed out of the way and course of trade, and no longer lies within the reach of exchange, which can only be either by home consumption or exportation. Therefore the commodities of this country, as they are not in general consumable among us, cannot have their ultimate vent here; however, they may pass from one to another; their vent chiefly depends on exportation. Now any way of selling that produce, which does not tend to a consumption, is not a vent, but a delay of vent; wherefore, money is the fittest exchange for produce, as it quickens the vent; for no one will lay out money for produce to keep, without a view of consuming it here or by exportation, and that in the most speedy manner to prevent waste.

The vent of any commodity depends on its necessity or usefulness, as convenience or opinion, guided by fashion or fancy, shall determine; therefore, most of the produce of this country cannot be governed in its price, by any law or usage here. For in general, it in itself very
little

little serves immediate usefulness or convenience to us, but necessity in no shape; its value must then be rated according to a foreign market, where it is valuable only as a convenience in supplying other markets, or as a supply of luxury to our mother country, which otherwise would be purchased of strangers: Wherefore it is most expedient to sell our produce, for money, which, as it is most necessary to this country, it likewise is the true measure of the value of that produce.

These instances being pointed out wherein money is particularly necessary to this island, some causes of the scarcity of money, peculiar to it are in the next place to be remarked.

One cause of the scarcity of money peculiar to this country, is, the too high prices of its produce, not arising from a scarcity or extraordinary vent, which are the general and natural causes of the rise of commodities, but to a bad policy.

The circumstances of this country might have once required such a temporal remedy, as making produce a legal tender of payment; but it must be allowed, that for some years past, there has been such a plenty of money, or a means of having it, that the same necessity did not subsist; and that the continuance of that * law has served very few, if any good purposes: But instances have been known in which this law has been abused, in order to favour fraudulent practices. To shew how this may be done, suppose a debtor has a design to plague or chicanery his creditor; in that case, the debtor has no more to do than to offer the creditor produce in payment, at a high rate, beyond what foreign markets will allow: If the creditor refuses such payment, then he may sue, which gains a delay of payment, in favour of the debtor, of at least six months, and then produce of the worst sort, culled out for that purpose, is tendered in a legal manner. The creditor, under this dilemma, of two evils chooses the least; that is, to accept of the first offer, tho' to his wrong; and the debtor, knowing this to be most eligible, is the more preremptory in requiring a high price; when, at the same time, if the debtor wanted to raise money for other purposes, he would sell the same produce considerable under what he exacts in payment of his debts: Therefore, if it should be the disposition of debtors in general to have recourse to the same methods, who could expect to receive payments of produce, at a fair and just value?

* That law has been abolished since these remarks were made.

The merchant, knowing that if he makes his returns in produce of over-rated, it must prove a loss to him, he uses all possible means to get heavy money to remit; for tho' he cannot expect to gain by money, he may estimate the return it will make with some certainty, and will calculate the difference, between such a remittance and the exchange, as a charge upon the merchandize he imports, and with which he supplies the Planter. When no heavy money can be got, the merchant will ship light money, rather than produce at an extravagant price; for let people imagine what they please, even light money will be entirely drained from this country, if the produce is kept up above market-price.

For as money is the measure of commerce by which all other commodities are rated, the merchant making silver and gold his measure, and considering how much the foreign commodities cost him, (that is how many ounces of silver or gold) in the country where money is more plenty, he will not part with that commodity here, but for a greater quantity of that silver or gold, (unless in case of bad markets or some other accidents in trade) or, for as much as that silver will buy of our produce.

It is evident, that contracts here are not made for so much sugar or rum, but for so much silver or gold; and therefore, if the merchant cannot receive the produce at such a rate, as to be equal to that silver or gold at the rate it bears here, he will take only money; and if the current money be light or base, he will compute that want of weight or the baseness, on the charge of his commodities, so as to bring the money equal to heavy or pure money; and then he can equally afford to make his returns in the light or base money, as if it was heavy or pure; and while produce is over-valued in comparison of markets at home, he will send money, and not produce.

From hence appears the misapprehension of those, who imagine that money being light or base, will always continue in the country; that it will be the last carried off is allowed; but while a necessity of remitting in money, preferable to produce, continues, money will be drained off the country; and when all the heavy is carried off, the light must follow.

It may then be concluded from the premises, that the over-valuing of the produce of this country, is one great cause of the scarcity of money; and it is peculiar to this island; for, in most other countries,
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the value of all commodities (except money) is settled between buyer and seller, according to their judgment or opinion; and the taking or refusing the goods or money is left to their option; besides, the offering a man in payment any commodity not wanted by him, is in fact no offer of payment, it is only a forced barter, with this inequality, that the debtor had it in his power to accept of or refuse the goods at the price he contracted for; but the creditor is forced to receive a payment in goods, whether he wants them or is satisfied with the price or not.

But there has been another cause of the scarcity of money, which tho' comprised under the general head of ill managed trade, may deserve some particular remarks, as not only hurtful to this island, by stripping us of our currency, but attended with many other destructive effects peculiar to it.

This drain of our money, is the illicit trade frequently carried on with the French and Dutch colonies and traders, with whom money has been chiefly exchanged for their commodities, most of them only supplies to our luxury and debauch.

That such a trade has been carried on, is too evident, from a late considerable seizure † made by the gentleman who now has the care of the customs, by which it must be acknowledged, he did a singular service to the public; and it is to be wished that this disappointment may have the good effect to discourage and prevent attempts of carrying on so pernicious a trade for the future; it is feared, that tho' this is the first discovery made for a considerable time, yet it has not been the first attempt of many.

That money must be drained out of the country in carrying on such a trade, will plainly appear by considering, that neither the Dutch nor French can take any of our produce in exchange. For, they abound with them in their own Plantations, and have them at much cheaper rates than we can possibly sell them, owing probably to the bounty on negroes of 9s. 2d. sterling per head, allowed by the French king to his subjects trading to Africa, and to the many other good regulations and encouragements of the French council of commerce. And it will further appear by considering, that almost every commo-

† In the year 1752.

dity and manufacture we import from our mother country, cannot answer their purpose; since they are supplied with them, either of their own manufactures, or from Europe, considerably under the prices at which we can afford to sell them, insomuch, that our mother country is under a necessity of loading the French commodities in particular with high duties, to prevent an inundation of them, which else would soon supplant her own manufactures and trade at home.

The only trade to be carried on with the French colonies, which can bring advantage to this country, is supplying them with negroes, for which they will pay money when they want them; but to supply them upon other terms, that is, in exchange for any of their commodities, is destructive to this island as well as to our mother country; for in proportion to the quantity of manufactures we take from them, we lessen the demand and consumption of home manufactures, and consequently impoverish our mother country, which subsists so much by them; and therefore in the same degree, we disable her from consuming our produce, which must lessen the demand, and a want of demand must be followed by the price falling; so that in the end, the damage retorts to ourselves.

Besides, supposing by this means such commodities come cheaper to us, it is an ill requital, to prefer the saving a little pittance to the welfare of our mother country, which may provoke her to open a free importation and vent for the produce of the French plantations, and thereby utterly ruin this island: But, if the supplies we have from them are only implements of luxury, the mischief is still greater, in hurrying us to poverty and destruction the sooner, by having the means so near at hand, eagerly supplied by our rivals and natural enemies, who thrive by our ruin, and furnish the poison with a liberal hand.

If luxuries must be introduced, let them come dear and attended with imposts and duties, to preserve that singularity, for which they are so much affected by the wealthy and great; for then, they not only pay a tribute to their mother country for their grandeur and finery, but preserve that distinction they aim at, by preventing the middling and poor from aping their grandeur; and by discouraging them from attempting things out of their sphere, and beyond their Ability.

Should it be alledged that other commodities, and not money, were given in exchange for French wines, brandies, gold and silver lace, &c.

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it would be no sufficient reason to countenance such a trade; since staple commodities not of our own produce, but imported and to be paid for by us, were exchanged for meer implements of luxury, which we had better be without; and as it supplies our great rivals, with commodities they want for trade, not for their own consumption, at a cheap rate, in exchange for their trifles highly valued by us, tho' of little real value to them; which enables them to sell our commodities at foreign markets, given in exchange, cheaper than we can afford, tho' our own manufactures.

This also ruins the fair trader, and discourages such from settling in the island, which deprives us of those useful members of society, who might establish a valuable credit among us; and in their stead encourages a sett of men, whose gain depends on plundering the public, and who bring a general disrepute on the country. A fair trade carried on with skill and industry, with a view to improve or raise a personal fortune, and increase the wealth of the country, is praiseworthy and honourable; not beneath the application of any, however opulent or dignified; But little arts and illicit means of carrying on trade to the injury of the public, indicates a meanness and cunning which must be despised by every generous mind; and forfeits that right to the protection of the laws which every good subject ought to enjoy. It is only a generous and fair trade which can bring wealth to a country, and therefore such only deserves encouragement.

It is a question not unworthy of consideration, Whether it would not be good policy in this country to lay duties on all foreign merchandize and manufacture, (India goods excepted) for which a drawback is allowed at home, when such come in competition with the manufactures and interest of our mother country? This would recommend us as a dutiful colony, attentive to the interest and welfare of our mother country.

Another cause of the scarcity of money, is the light and base money current among us. And tho' this is a cause general to all countries where such is allowed to pass, it may not be improper to consider it as particularly affecting this island; contrary to the notion of many who seem persuaded that the current money being light, is the only and sure way of keeping it here.

It has been already argued || that money being light, will not hinder the sending it off, if there is no heavy money left, and the necessity of making remittances in money still continues, which need not be repeated: But here it may further be considered, that light money being current, prevents any increase of currency.

If the quantity and quality of money is considered, in receiving it as a pledge or exchange; and coining only serves to give a denomination, by ascertaining that quantity and quality; then, whatever money is less in quantity, or baser in quality than that denomination given to it, is so far and in that respect bad money; and is passed according to its denomination, it is not a good and sufficient pledge or exchange: Light money is of this kind, the denomination being higher than its value, that is, than its quantity. Now while such is allowed to pass current by its denomination, an equal currency, that is, where the quantity is suitable to its denomination, will never be allowed to pass amongst us; for no one will introduce such to pass by tale, at the same rate as light money; but it will always be hoarded up to sell by weight, or to ship home, because it is more valuable than the light money current; and it is well known, that all the money taken in that channel of trade from whence alone money does come into us, is generally what we call heavy money, or else taken by weight. It appears evident then, that light money being current, prevents any increase of currency, by that trade which only brings money into this country. On the contrary,

If heavy, or more properly equal money, was only allowed to be the current payment, it would not be hoarded up as now to make a particular gain by selling it according to its weight, or in reserve to ship home; but would circulate in common, until occasions required it to be immediately collected for shipping, as then the difficulty of getting heavy money would be no greater, but perhaps less than now, in collecting light; for, money would be more plenty by the additional circulation of heavy money; since tho' the light money might not pass current according to its denomination, it is not intended that it should not be current, but that it should only pass by weight; so that this part of our specie would be of the same just use and service as now; and this advantage would follow, that the exporters of money would ship off the light promiscuously, or preferable to heavy money;

|| See pages 9, 10.

which would in time clear this Island of light or base money, and in its place make equal or heavy money the currency.

The general neglect in not paying regularly the interest of money borrowed, may be assigned as another cause of the scarcity of money in this country. It is obvious, that interest for money is the same as rent for a house, with this difference, that the risque of the former is greater, and therefore the premium should be larger; for the landlord can only be disappointed of his rent, but the borrower of money may carry off from the money lender both his interest and principal: The lender depends on his interest for his support, and if he is disappointed of receiving it, the means of his subsistence fails: This determines him to keep it locked up in his chest, where tho' it affords no appearance of profit, and gradually diminishes, yet he can always have recourse to it for his support: And if such difficulties attend receiving the interest, it is natural to fear, that when occasions may require the calling in the principal, he must meet with still greater disappointments and trouble. The borrower, who cannot or will not pay the interest, should not expect to be trusted with the principal, let his security be ever so sufficient. This makes many chuse to let their money lie useless, which would be in circulation, was interest punctually paid; or a speedy means of recovering that interest contrived and settled by law.

The present process at law for recovering interest, is tedious. May not means be thought of to make interest-money recoverable in a more speedy and easy manner? The law has provided a very proper and ready means of recovering rents by distress; how consistent with good policy, and how effectual to improve our credit, the making interest recoverable in such a manner would be, reserving to the landlord his prior right of securing his rent, may merit consideration: It is thought that monied men would then be as ready to lend, as the borrower to take up money; which would increase its circulation, and prevent the distress so often felt, thro' the difficulty of raising money, tho' the security offered may be very sufficient.

The trade which the northern colonies carry on to this island, is another cause of the scarcity of money we suffer; this will appear by the following estimate for one year's imports and exports, extracted from the entries in the public offices here, computed upon an average of three years.

An ESTIMATE* of the annual IMPORTS from NORTH-AMERICA, into the island of JAMAICA, at a medium of three years.

18, 000 Barrels of flower,	at 25 s.	£. 22, 500
4, 000 Barrels of beef and pork,	at 50 s.	10, 000
2, 500 Hogsheads of fish,	at 100s.	12, 500
4, 000 Barrels of fish.	at 20 s.	4, 000
16, 000 Bushels of corn,	at 3 s. 1d. $\frac{1}{2}$	2, 500
600 Casks of rice,	at 60 s.	1, 800
500 Boxes of soap and candles,	at 40 s.	1, 000
300 Barrels of lamp oil,	at 60 s.	900
1, 200 Barrels of pitch, tar and turpentine,		1, 000
150 Horses,	at 15 l.	2, 250
3, 000, 000 Feet boards, plank, joice, &c. at	6l.	18, 000
1, 000, 000 Hoops, staves, and heading, at	8l.	8, 000
3, 000, 000 Shingles,	at 25 s.	3, 750
120 Tons of provisions, ashams, &c. 50l.		6, 000
		£. 94, 200

An ESTIMATE of the EXPORTS.

9, 000 Ct. wt. of sugar,	at 25 s.	£. 11, 250
36, 000 Gallons of rum,	at 2 s. 6d.	4, 500
300, 000 Gallons of molasses,	at 9d.	11, 250
36, 000 Ct. wt. of Coffee,	at 4l.	1, 440
9, 000 lb. wt. of piemento,	at 9d.	337 10
10, 000 Feet of Mahogany,	at 50s.	250
2, 600 lb. wt. of Cotton,	at 18d.	195
		29, 222 10

The ballance is £. 64, 977 10

From this estimate it appears, that the Norward trade drains yearly from this island, £ 64, 977 10s. in money or bills of exchange, which are equally negotiable at Hispaniola.

* This estimate was taken in the year 1751.

It has always been suspected, and from late discoveries it appears, that very little of this ballance is carried to circulate among our northern colonies, or remitted to our mother country, but is dropped by the way among the French and Dutch, in trading with their vessels; or conveyed to Hispaniola, or the other French islands, to purchase their commodities, which are the same as this island produces, to wit, sugar, rum, molasses, coffee, &c.

Many of the commodities the norward traders send to us, are allowed to be necessary to this island; and therefore all proper encouragement should be given to have such supplies continued: but when the main scope of their trade tends to impoverish this country, and enrich our rival neighbours, by supplying them with money taken from hence, to purchase of them commodities of the same kind as this island produces, which weakens our hands and strengthens theirs, so as to make them more powerful enemies when at war with us; this must rouse the attention of the legislature here, to exert themselves in preventing, to the utmost of their power the destruction which evidently attends this trade, and the absolute ruin which must shortly fall upon this island, if that drain of our money is continued.

In several respects it may be in our power to lessen our dependence on them, by importing from our mother country many of the commodities with which they have hitherto supplied us; and by good management, supplying ourselves with many others producible within ourselves; for instance, may we not be supplied from England with large quantities of flour, and nearly as cheap as from them; as also with beef and pork entirely from Ireland; and the British fishery may supply us with abundance of salt-fish; Rice we may have of our own growth; lamp-oil we need none of, if we are not wanting to ourselves; for at the quays, within two or three leagues of our shore, great quantities may be made, if encouragement was given, and to come at as cheap rates as from them; and in many plantations, oil-nuts grow spontaneous, which afford good oil, and sufficient for their occasions. How strange is it, that so much money should be drained from us in purchasing norward horses, when our own breed of horses, if taken care of, would prove much more serviceable? Even now they are better than those imported from thence: great quantities of heading and shingles may be provided within our-

selves, if proper methods were taken; and considering how much more durable the shingles of this country are than those from the norward, they are equally as cheap. The Indian corn supplied by them, may be spared in a great measure, except in times of great dearth, were ready conveyances provided to carry it from places in this island where it abounds, to those parts where it is more scarce; but the coasting trade is much neglected, which is a great detriment to this country, Such prudent endeavours might save at least 14000*l.* per annum to this island, of the money expended in purchasing norward commodities.

There is good reason to expect, from the strong remonstrances sent home by the legislature here, concerning the norward traders smuggling with the French, proved by matters of fact strongly attested, that this island will obtain redress; that all importation from them to the norward, will be entirely prohibited; and that any ship and cargoe, which shall be found trading in this manner, will be made liable to confiscation.

Also, when it is considered, that the duty laid by an English act of parliament upon sugar exported from hence to the norward, renders it dearer to them, and is a great temptation to such dealings with the French, it is hoped that our mother country will remove that obstacle out of the way, which has helped to prevent the consumption of this country produce at the norward; especially when it is observed how inconsiderable a sum that duty brings in yearly, which at 18*d.* per Cent. on the 9000 Ct. of sugar, * is no more than 67*5l.*

But, should it be found not convenient for our mother-country to exempt the exportation to the norward from this duty, it may deserve the consideration of our legislature here, whether it would not be more adviseable for them to pay that duty out of their own funds, rather than suffer their sugar to be attended with this bar to its exportation to the norward. If the charge of this duty was taken off, and the value of sugars rated at reasonable prices, governed by the markets at home, and the qualities and quantities at market, the norward traders would be encouraged to take our produce in exchange: For the risque and penalties of smuggling with the French, especially if attended with an absolute prohibition and confiscation, and the reasonable prices of produce here considered, this temptation of carrying on a smuggling

* See pages 16.

trade, would, in a great measure, be removed; and then, whatever quantities of our produce their markets demanded, would be purchased of this and our other sugar colonies; which would save the value of it from being exported in money; it would open and secure to us a new and constant market for our produce, and encourage the norward traders to keep us constantly supplied with whatever of their commodities we wanted.

How far a duty on all money exported to the norward may be of service to prevent the exportation, and how much better than an absolute prohibition, may deserve consideration.



S E C T. III.

Of the particular bad effects of the scarcity of money, on the credit, commerce, and interest of this island.

IF it appears that to few countries money is more necessary than to this island, it will follow, that the want of a due circulation of money in this island, must be attended with many difficulties, and bring on a train of mischiefs equal to that necessity, and some peculiar to this island.

The principle causes of the commerce of this country, are, the planter, as landholder and labourer, and the merchants and tradesmen as consumers: The planter is to be considered in this double capacity, for he is obliged to purchase and maintain negroes (who are his labourers) to occupy his lands, and the produce of his lands so occupied, is the riches of the country; the merchants and tradesmen are jointly consumers, by what they use of the planter's produce for their maintenance; but the merchant distinctly, and in a more extensive degree, by exporting the superfluity of the planter's produce, which could not be consumed here; with this further advantage, of importing in exchange for them such necessaries as the planters want.

If money is necessary to carry on commerce, and a quantity proportionable to that commerce, as has been shewn; when there is not a proportion of money running in the several channels of the trade or commerce of this country, the planters and tradesmen must first suffer; for the planter, not having money to pay the tradesmen and merchants, with whom he must necessarily have dealings, offers his produce; this produce, very little of it is consumable in the country, or will serve to support the tradesmen; therefore, if paid to him, he must part with it as the planter does, to provide himself, with necessaries and soon, because of its decaying nature; then both planter and tradesmen must have recourse to the monied men, or merchant; The first will not lend money to be paid in produce, knowing the uncertainty of markets, and the difficulty of turning that produce into money; and as the condition of lending is always inserted to be paid in the like

like money, if they find the due performance thereof cannot be depended on, they will not lend: All depends then on the merchant, to purchase the produce for money; which is not in his power, if he receives no money for the commodities he sells.

But the planters and tradesmen must have necessaries, especially negroes and tools; now as money is the measure of commerce, the merchant is directed by it, he therefore makes his bargains for money, and if he finds the contractor cannot pay him in money, he will require as much produce as is equal to the value of that money here, which becomes greater by its scarcity; and therefore more produce must go to equal it.

Or if the merchant finds trade clogged with insuperable difficulties, he will resolve either to trade no more, or remove to some other place, where trading is on a fair footing, by money being proportioned to commerce; this deprives the country of able and generous merchants, and makes way for usurers, forestallers, and engrossers, who prey upon both planters and tradesmen, by exacting great prices, and supplying bad commodities: But money or a good credit, which can only be supported where money is proportionable to commerce, will always command every thing at reasonable rates, according to the quantities at market, and the demand for it; and secure purchasers for the planters produce, as its real value. On the contrary, the want of money, will make the produce of the country cheap, and all foreign commodities dear.

Are not the methods lately introduced of stipulating payments to be made in money, and the great difference of the prices demanded if money or produce is paid, strong proofs of the ill use which will always be made of the scarcity of money? For it may be suspected, that it is this scarcity as well as the too high prices of produce, which causes such stipulations: The vender, knowing the difficulty of raising money, and the necessity the purchaser may be under to buy, makes use of that advantage to enhance the price of his commodities, and to reduce the planter's produce, which when brought so low, answers his purpose better than money.

If it should be alledged in answer to this, that the planter may export his produce and import his necessaries; 'tis granted this may be done by a few; and they ought then to be considered as merchants as well as planters. But since it is entirely out of the power of the
greatest

greatest number of planters, this method can be no remedy to the country in general. Perhaps it would appear, on due consideration, that such a method used by a few rich planters, is a general prejudice to the island, in discouraging traders from settling here, and from importing regular supplies to market, for want of a constant and sufficient demand, which they prevent. This causes a scarcity and dearth, to those who cannot fall into the same way of supplying themselves; for it is a known maxim in trade, that where there is a constant market and ready payments, regular and sufficient supplies will generally be introduced; and, on the contrary, where the one is uncertain, and the other dilatory and unpunctual, the commodities from foreign markets are ill supplied, and they generally become scarce and dear.

The planter here may be compared with the yeoman or landholder in England; and it would be as much for his interest should he turn merchant or tradesman, to save the profit which each of those require, as it is for the planter to manage in the way proposed: But experience convinces the English landholder, that the general good of his country, as well as his own particular interest, is best promoted by each one acting in their own sphere: Did this island imitate so good an example, the same good effects might be expected to follow.

But further, it's apprehended that the method used by some planters of importing their own supplies, does not advance even their own private interest as imagined; if any thing can be the true and real interest of a private person, which is detrimental to the community, whereof he is a member, and with the prosperity of which his own is so closely connected. For example;

The Planter becoming importer of his own necessities, should have a general knowledge in trade, to transact his complex business to advantage, or he is liable to imposition: But allowing him to be ever so well skilled, he is supposed to import only his own necessities, which consists of various kinds of merchandize, and a little of each sort is sufficient; which taken from a calculation hereafter laid down, will appear, if purchased in this country, to be as follows.

(For

For Osnabrigs, for 222 Negroes, at 7s. 4d. each, is	£. 81	8
Physick, at 1s. - - - - -	11	2
Salt provisions, at 7s. 8d. - - - - -	85	2
Hoes and bills, 10 dozen of each, at 30 s.	30	0
Falling axes, and other tools of $\frac{1}{4}$ of the value	7	10
For $\frac{1}{3}$ of £. 75 <i>per annum</i> , for materials necessary for raising the works, - - - - -	25	0
For wearables for himself and family, which consists of linnen and woollen-drapery, hosiery, haberdashery, mercery, and almost every distinct branch of trade, - - - - -	225	0
	£. 465	2

So that the amount of such necessaries, if purchased by the planter at this market yearly, is, £. 465, 2s. for which if he writes to his factor in England, supposing that factor is furnished with those commodities, he has a Right to, and no doubt does charge the retail price; or if not, he purchases them of the retailer, and pays a retail price for them, which may be allowed to be 10 *per Cent.* sterling, upon an average, more than if purchased of the wholesale dealer by the creditable merchant, who imports them here on his own account: Then suppose at the rates purchased here as aforesaid, that the planter pays £. 100 currency advance on every £. 100 sterling, the sterling cost of the forementioned supplies will be £. 232 10s.

Add 10 *per Cent.* difference between the wholesale and retail purchase in England,

	23	5	0
Freight and charges of shipping, at £. 5 <i>per Cent.</i>	£. 255	15	0
	12	15	6
	£. 268	10	6
Commission on purchase and remittances, at 5 <i>per Cent.</i>	13	8	6
	£. 281	19	0
Insurance, policy and commission on ditto, at 7 <i>per Cent.</i>	19	14	8 $\frac{1}{2}$
Carried over,	£. 301	13	8 $\frac{1}{2}$

Brought over, £. 301 13 8 $\frac{3}{4}$
 Exchange at 40 *per Cent.* 120 13 5 $\frac{1}{2}$

£. 422 7 2 $\frac{1}{4}$

Add to this one year's interest for the time between shipping the produce from hence, and the arrival of the returns for six months credit given here on goods sold to the planter

33 15 9

£. 456 2 11 $\frac{3}{4}$
 8 19 0 $\frac{3}{4}$

Ballance saved by the planter,

£. 465 2 0

So that about 2 *per Cent.* is saved by the merchant-planter by his importing. How equal to the risques of markets, and disappointments in regular and proper supplies, which he must run in shipping his produce, and ordering supplies, let any one judge? Besides, the discouragement it occasions, as before observed, to trade and commerce, which always increase the number of inhabitants; (an acquisition particularly to be attended to in this country) and as it brings riches to every country, is of the last importance.

Should it be objected, that the prices paid for goods here are very extravagant, and far beyond what is now supposed; tho' the fact is so, it does not disprove what is here alledged, since the true causes of such high rates and bad supplies, are the bad credit and decay of trade in the island; to which the planters so becoming importers are apprehended not a little to contribute.

Upon the whole, if it appears that such a practice injures the public without bringing any advantage to private interest, it is to be hoped this consideration will have due weight. Even now a planter of good credit and known punctuality, may in general, with prudent management, purchase every necessary at reasonable prices; and many times under the rates he could possibly import them: And was credit duly supported, and a fair trade encouraged, the case would be general.

Nor

Nor will the method of the planter's shipping produce, and endorsing the bills of loading with orders to pay the neat proceeds to the merchant, answer the good purposes of money, to the general good of the island. The loss and inconvenience will be soon felt, by those who make trial. The uncertainty of the sum paid, the delay it will occasion to the settlement of accounts, and the disappointments incident to it, must occur upon the first consideration; it may well satisfy the merchant, since it gives him a rare opportunity of enriching himself, by his returns being secured at the risque of the planters, and the advantage of high Prices for his imports, by the scarcity of money.

However, even if this method did produce any good effect, it could be only to a few; for it is impossible for many of the middling sugar-planters, and to most of the ginger, cotton, and piemento planters, to take the advantage of such a method; being remote from the towns, strangers to business, and often necessitous, such means are put quite out of their power; besides, many of the latter do not make quantities of their produce sufficient to dispose of in this manner: But if there was a sufficient circulation of money, the planter who makes fifty pounds worth of produce, may dispose of it as well as the rich planter who makes his thousands. And further.

The planter not only suffers by the scarcity of money as landholder, but also as labourer; for he is obliged to purchase and maintain negroes to occupy his lands, and in that respect he is affected in a manner peculiar to himself; for whatever bad effects the want of money can have upon each of those distinct branches of the public in general cases, must burthen the planter with a double weight, as he personates the labourer as well as landholder.

Now the exigencies and uses of money not lessening as the quantities diminish, and it being in the same proportion to be employed and distributed still in all parts of its circulation, so much as its quantity is lessened, so much must the share of every one that hath a right to this money be the less, whethet he be landholder for his goods, or labourer for his hire, or merchant for his traffic. The planter feels it first in this two-fold capacity, of landholder and labourer; because money falling short, people have not so much money to lay out as formerly, and so less money is brought to market, by which the price of

his produce must necessarily fall, and thereby his land becomes less valuable, and the reward of his labour less.

But, in the capacity of labourer, the planter cannot have that recourse, as if the labourers were to be hired as in England, which is by abating the price of their labour, and thus making them bear a part of the loss; on the contrary, he must purchase negroes and maintain them, to occupy his land, let the charge be ever so great, and the price of his produce however low.

The merchant feels the scarcity of money last; for tho' he sells less, and at a lower rate, he buys the produce he exports at a low rate too, or he will be sure to leave that produce upon the hands of the planter, rather than export it to a market, which he foresees will turn out a loss.

The scarcity of money is attended with another great evil to this country, which affects the planter more than any other part of the public; and that is, the creating and multiplying law-suits. For as it has been observed before, the planter is the first source of our commerce; and money is necessary to carry on that commerce, and support credit; and if the money is not proportionable to the commerce, credit must fail; for then that certainty of receiving payment at the time and place appointed, cannot be maintained: This want of punctuality is a grievance to the creditor, in disappointing him of his just expectations, and laying him under a necessity of disappointing those he has contracted with; and this second is obliged to disappoint a third creditor, and so on to an endless continuance, until it affects every individual concerned in the commerce of the country. The creditor then has recourse to the law for redress: and as the law is open to all, every creditor endeavours to obtain relief in the same manner, so that law-suits are increased in proportion to the numbers disappointed; and if the whole are disappointed, they must all be at law with each other: This observation is verified too much by the present circumstances of the island.

But further, each debtor, under this difficulty of a scarcity of money, thinks he has a right to defend himself from the impatience and importunity of his creditor; and therefore leads him thro' the mazes and intricacies of the law, and uses every evasive wile, in order to gain time and put the evil-day far off: That this is true, a little observation
of

of what passes in the island will convince us, and many are made sensible of it by woeful experience, for the debtor is sure to find at the end, that his last state is worse than the first; and instead of paying his debts, he will find he has paid almost double what would at first have been sufficient to discharge them: And the creditor undergoes no little charge and uneasiness in pursuing his proteus debtor thro' so many forms, as well as in suffering so much delay.

But, tho' this scarcity of money may be some excuse for the indigent debtor using such means, yet it gives dishonest people opportunities of delaying and evading payments, under pretences of being affected by it, when in reality they are not: and those in actual distress suffer by that deceitful behaviour, in not being able to obtain a necessary indulgence of their creditors: For, discoveries of such unfair dealings, in some instances, cause a general suspicion that others may practise the same, which prevents that confidence necessary to obtain such lenity.

This also may occasion bribery and partiality among the officers employed in executing the judicial writs; for the distressed, who would satisfy his creditor, if in his power, but cannot, by reason of the scarcity of money, rather than be deprived of his liberty, and rot in a goal, is drove to use every means to avoid so great a misery. It is well known that the favours of such officers, especially of underlings, are seldom obtained upon easy terms; the greater the distress, the larger the exaction, and the more cunning is used to evade the penalties which the law inflicts on such male-practices. Moreover, the great waste and havock it causes to be made of men's properties who labour under such distress, is only conceivable by those who suffer and those who make them. These are deep and dangerous wounds which require a tender and skilful hand to heal speedily, or they must soon turn to a mortification.

To form some imperfect notion of the annual charges of law-suits to this island, the following calculation is made, which is under what may be allowed.

A Calculation of the annual Charge of LAW-SUITS in this island.

	l.	s.	d.
700 new actions each grand-court or term, is for the four yearly terms 2800 actions; and at 5l. each for attornies fees, court charges, and services, is	-	-	14000 0 0
Allow half of those actions to require one counsellor, at 4l. 15s. fee,	-	-	6650 0 0
Suppose 2100, the $\frac{1}{4}$ of those actions for matters of debt, and that 1600, which is a little over $\frac{2}{3}$ of them, are carried to execution and venditione, and that those actions one with the other are for 100 l. each, is 160,000 l. then allowing the half of that sum to yield the Provost-Marshal a commission as for the first 100 l. of each action, at 5 <i>per Cent.</i> is	-	-	4000 0 0
And on the remaining half, at 2 $\frac{1}{2}$ <i>per Cent.</i> is	-	-	2000 0 0
Suppose twenty of those actions <i>per annum</i> , to be carried to the court of errors, at 50 l. each for court, attornies, and councils-fees	-	-	1000 0 0
And 50 to the court of chancery at 50 l. each, for proceedings to the hearing of each cause	-	-	2500 0 0
And twenty pistoles for fees to counsel, in carrying on and determining each cause	-	-	1187 10 0
Allow ten of those causes to be appealed, and the cost here of appeals to be 50 l. each, is	-	-	500 0 0
And for contempt, costs, &c. incident to the chancery-suits, one with the other at 20 l. each,	-	-	1000 0 0
For contested administrations, allowing one to happen each administration-day, is 52 <i>per annum</i> , at five pistoles each, for attorney and counsel-fee.	-	-	308 15 0
	£.	33146	5 0

From hence it appears, that £. 33,146 5s. at least, is annually spent in law-suits, in causes of matter of debt; besides what is carried on at the Kingston courts, which including the petty-courts of other pre-cincts,

cincts, may be allowed to make the whole 40,000l. And how surprizing will it appear, that this country should be sued, and the process of the law carried to the utmost, for so large a sum as 160,000l. yearly, besides the 40,000l. which may be added to it for law charges, when the annual traffic of the country, so far as relates to the planter, may be found, as hereafter calculated, to be no more than 663,400l? And how great must the sum spent in-law suits appear, when compared with the commerce of the country! For the money expended in causes concerning other kinds of property than that of debts, may be computed to amount to as much more as that in matters of debt; so that what is expended in law in this island, amounts to near 80,000l. *per annum*.

The trust committed to a provost-marshal and his deputies, appears from hence to be very great, in having so considerable a part of the people's property at their disposal, as to the amount of 160,000l. yearly, in this one branch of his office. And what ruin must fall upon the country, when that large share of people's property must be torn from them, and disposed of at the discretion of under-officers! It is a pain to think of the miseries possibly incident to such a situation; how much greater to behold daily instances! and still more intolerably miserable to experience them. Both debtors and creditors may be ruined, and their families depending on them; the first by their effects being sold for a trifle, and the latter by losing the greatest part, if not all their debt; as the amount of that trifling sale may be swallowed up in fees and exactions.

With a cunning and address capable of evading the penalties of the law, and a hardness to attempt and perpetrate every villainy such distresses give opportunity to act, what vast riches may not even an under-officer amass to himself, and in how short a time! May not negroes and other effects be seized and set up to sale, in such a manner as to conform to the letter, tho' not the intention of the law; and sold for one half, nay, a quarter of their real value; and purchased at that rate by the officer or his accomplices in the morning, and disposed of again before night with a gain of two, three, or four times the sum he paid for them; and the money for which these effects were first sold, not paid to the proper creditor, but to him who gave the largest bribe, perhaps one half, to get the other half? In this way it is not difficult to account, how an under-officer may acquire in eight years or less, 200 negroes, a sugar-work, a valuable polink and other possessions, to
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the value of thirty-thousand pounds, who, at his first entering into the office, might not be worth one hundred pounds; and the visible profits of the office, allowing all fair and reasonable perquisites, as well as legal fees, not worth at most five hundred pounds *per annum* clear.

If a provost-marshal should join with, and support his deputies in such practices; and if he has a command of money, in one year with 10, 000l. he may possess himself of 20, 000l. and during the term of renting his office, which is usually five years, he becomes master of 50, 000l. and then to avoid being called to account when any future discoveries are made, he has only to remove with his gains off the island, leaving in the hands of his securities, four or five thousand pounds to indemnify them.

Where there is a possibility that such abuses may happen, it requires great precaution and strict care to prevent them: If nothing of this sort has happened hitherto, it should be attributed to the integrity of the officers who have been employed, for continuing uncorrupt amidst so many temptations; and such integrity merits praise and respect. But there is no certainty of always having faithful officers: One or more, with the bad dispositions and qualities before described, may creep into the employment, and it is prudent to take away as much as possible the temptations and opportunities of embezzling the effects of debtors, and to hold up the terror of inevitable and exemplary punishment, which those who dare offend, may not hope for a possibility of escaping. It may not be altogether foreign to the present purpose to point out here, a heavy burthen attending suits at law; and that is the charge of commission on all sums levied by the provost-marshal, whether he is troubled to receive the money or not, or whether a *venditioni exponas* is ever issued.

The design of many in lodging executions, is only to secure a priority, * as the law of this country has affixed the time of priority to such lodgments of execution; and when the creditor has secured that priority, he frequently settles in an amicable manner with the debtor, and receives the payment without the assistance of the provost-marshal; yet commission on the whole sum has been usually demanded,

* This usage of securing priorities occasions many disputes and delays, which might be remedied, if each person who issues his writ was to have the benefit of all such levies as are made, and effects taken, by virtue of his writ so issued and executed.

tho' the execution was levied for ten thousand pounds: And this under sanction of the law, which says, That the provost-marshal's fees shall be charged on the sum levied. The intention of the legislature could be no other, than to allow commission, only on whatever sum the provost-marshal received; for the word commission implies no more; and tho' it is comprized under the general term of fees (or supposed to be so) it is not properly a fee, and therefore the law seems to want some explanation.

A remedy for this may be, the fixing the priority of all judgments obtained in one and the same court, to arise from the first day of that court on which the judgment is † obtained; and then the creditors will not be under the necessity of lodging their executions, until they think it necessary to enforce the payment, by aid of the public officer: this would save the indebted some thousands of pounds, and be of service to the creditors, in having so much more applied towards the discharge of their demands, which is now taken from both, and sunk in fees; and it would likewise prevent any temptations to bribery in the deputies, which may induce them to give undue preferences in the return of writs, a practice much complained of.

There is a form used in the provost-marshal's office, in making out dockets of writs of venditioni, by which those not acquainted with the nature of the form and laws of Jamaica, relating to the provost-marshal's fees, are liable to be imposed upon; and therefore it may be of service to explain it, to prevent mistakes or impositions of that sort.

Suppose a writ of Venditioni Exponas issued upon a bond of a thousand pounds principal, with the usual penalty of double the sum, upon which remains undischarged only two hundred; the docket is in this form.

<i>Vend. returnable Feb. Grand-Ct. 1750.</i>				
<i>A</i>	}	Debt,	- - -	£. 2000 0 0
<i>agt.</i>		Costs,	- - - - -	3 10 0
<i>B.</i>		Fees,	- - - - -	52 0 0
				£. 2055 10 0

† A law was passed in the year 1752, for this purpose, and for regulating the proceedings of the provost-marshal of this island, but was opposed by the patentee and rejected.

Levy 200l. with interest at 8 *per Cent.* from February 2, 1749, till paid, with costs and fees; then if the money is paid the second of February, 1750, what is due will stand thus:

Levy,	-	-	-	-	£.	200	0	0
One year's interest,	-	-	-	-		16	0	0
Costs,	-	-	-	-		3	10	0
Fees, 12s. 6d. Commission, 7l. 11s. 9d.	-	-	-	-		8	4	3
Delay,	-	-	-	-		0	10	0
						£.	228	4 3

By which it appears, that instead of the fees, supposed in the docket of 52l. only 7l. 11s. 9d. and 12s. 6d. is due; for the provost-marshal is intitled to 5 *per Cent.* commission, only on the first hundred he receives; and two and a half *per Cent.* for the remainder of the debt and costs, but not on his own fees; and a fee for execution, venditioni and delay. It would be a very great hardship on a debtor to pay by mistake or imposition fifty-two pounds, instead of eight or nine pounds; and by too general a receipt given, to want a proof of the sum paid, and consequently the means of obtaining redress.

But to return; The scarcity of money injures the public credit; for if people cannot dispose of their produce and merchandize for money, they are disabled from paying their taxes; and then the tax-gatherers cannot dully collect them; so that the public not having money in their funds, cannot pay the demands necessary for the public service; and by such means the public is either neglected, ill-served, or imposed upon. This threatens, and if continued must endanger the safety and welfare of the island: leaving us unguarded and defenceless against foreign and intestine enemies; and introducing anarchy and confusion among ourselves.

But there is still an evil to be mentioned, attending the scarcity of money, which may be dreaded and cannot be thought of without horror, as our lives, and every thing dear to us, would be at stake; that is, the insurrection of the negroes. It is plain that they do not subsist only by the allowance given them by their owners; what renders their slavery tolerable to them, is, that little shadow of property and freedom which they seem to enjoy, in having their own little parcels of ground to occupy and improve; and a great part of its produce they bring

bring to market, there to dispose of it; which, besides supplying the white inhabitants with a great plenty of wholesome provisions, enables the Negroes to purchase little comforts and conveniences for themselves and their little ones; these sweets they have tasted for some years successively, and by that means many of them have lived comfortably; also others trained up to trades, have employed their own time in making little utensils, which they sell at market for the same purposes, and have obtained thereby the same comfortably subsistence: This will not easily be forgot, and the loss of such opportunities must be attended with regret to them, as well as a disadvantage to the white inhabitants: Now, in proportion as money becomes scarce, they must meet with disappointments and discouragements in not being able to sell their little affairs for money; and they then will neglect to raise such provisions, and become destitute of what made their slavery tolerable: Want must occasion discontent; and theft, supineness, and rebellion may too soon follow.

The fewness of white inhabitants in this country, has been for a long time an object of our legislature's attention and complaint; and this evil, which they are sensible is of the most dangerous nature, they have been at great pains to remedy, by giving encouragement to people to come to, and settle in this country; but notwithstanding all their endeavours, the evil continues, and seems rather to increase than lessen. Perhaps some causes of it lurks within ourselves; such people as would be of service here, sober, industrious and laborious people, must have more than fine promises and seeming encouragements, to leave their native home and friends to come to a strange country, which, with all its advantages, has this discouraging circumstance, of the climate being apprehended to be more fatal to Europeans, than that of their own country; they will therefore expect to have an extraordinary chance of thriving, equal to the trouble they undergo in coming here, and the risque they expect to be exposed to; that their livelihood here will be more comfortable than what they parted from; and that they shall be able to provide in a more ample manner for their families; with some certainty of a continuance of all these advantages to them, and their posterity. But a scarcity of money always bears hardest upon the poorer sort; the very rumour of such a scarcity will prove a great obstacle and baulk to many, who might otherwise be disposed to move here with their families: And further, those in middling and poorer circumstances who are here,

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they cannot get money to purchase the necessaries of life, their living here will become so irksome to them that they must be drove to a necessity of selling their little possessions, and of removing to a country, where they can live with more satisfaction.

The rich planter, who raises a stock of provisions within himself, which helps to furnish his table plentifully, enjoys his ease, and is not immediately and feelingly affected by the scarcity of money; which may induce him to imagine that it fares as well with other people: But the middling and poorer sort, especially those who live in the towns, must have money to purchase every means of subsistence, or else be liable to exaction and exorbitant charges; for, at all events, necessaries of life they must have, rather than starve: but, if they have not money to send to market, they must submit to such prices as may be exacted, and to be served with provisions of the worst kind.

A few may flatter themselves with the hopes of being enriched by the high prices of provisions, but in catching at the shadow they may lose the substance; for if the middling and poorer inhabitants are so distressed as to find it better to quit the island than continue in it; and their removing is the only way left to avoid the utter ruin of themselves and their families; what security of their lives and properties will those have who remain here?

Can there be a more convincing proof of the bad effects of the scarcity of money, than the vast difference and disproportion made between selling merchandize upon the usual credit of six or twelve months here, and for ready money at public out-cry, which is found to be from 20 to 50 *per Cent*. Does not this shew how much the natural interest of money is above that established by law?

Were * estates to be sold here, as they are in our mother-country and the other colonies, and lands extendable for payment of debts, what sad effects would the scarcity of money have on the sale of them? And yet can any thing be more just and reasonable, than that the debtor should be obliged to perform his contracts and pay his fair creditor, who has reposed so great a confidence in him, as to entrust him

* In the year 1752, since this enquiry was wrote, and perused in manuscript, a law was passed in this island, for raising the credit of the island, in which lands are made extendable for payment of debts; but the necessary connexion those remarks on that head have with other matters in this enquiry, make it necessary to insert them here.

with his substance, depending on the debtor's honesty, and the natural right he has to require restitution ; and in case of refusal, or unfair detention, that all the possessions of the debtor should be made liable to that payment. The law of nature and nations pronounce it highly reasonable, necessary, and expedient ; and our mother country hath established and made more extensive, by repeated statutes, what the common law approved of, with some limitations. What nature dictates, what public good requires, and what our mother-country has approved of, can never be injurious to this island : It would be paying an ill compliment to this country, to alledge that the policy of it is founded on other principles.

The averſion to making lands extendable, muſt ariſe from ſome other cauſe ; and, it is imagined, that the impoſſibility of ſelling eſtates for their real value, by reaſon of the ſcarcity of money, is one great cauſe of this averſion ; tho' there are other cauſes, which greatly contribute to eſtates ſelling at a low rate “ When † neglect of government, and
 “ contempt of religion, ill examples, and depraved education, have introduced debauchery, and art or chance has made it fashionable for
 “ men to live beyond their eſtates ; debts will increaſe and multiply,
 “ and draw with them a neceſſity on men, of incumbering, and then
 “ ſelling their eſtates, which makes many ſellers ; and then ill huſbandry and bad trade make tradesmen and merchants neceſſitous ; diſables the one, and diſcourages the other from purchaſing ; for when
 “ trade fails, poverty enſues, and lands fall ; ſo that hereby there are few
 “ purchaſers, and wherever there are many ſellers and few buyers,
 “ there muſt be a plenty at market, and the price muſt be low.”

The firſt proviſion made by our mother-country for making lands ſubject to payment of debts, was of a very antient date ; when it was perhaps more in its infancy of government, or improvement, than this iſland now is. This was a writ of elygit, given by Edward the firſt : By this writ, a delivery is made of a moiety or one half of the debtor's land to the creditor, (when no perſonal eſtate can be found) upon inquiſition of a jury ; whereby the creditor becomes poſſeſſed of that moiety, until his whole debt and damages are paid and ſatiſfied : But the other half was reſerved upon account of the cuſtom of ſervices annexed to tenures.

And further, the making lands subject to payment of debts, was found so reasonable and necessary to good government, that our mother-country, finding the law of tenures a hindrance to it, and of no further use, broke thro' the usage of the common law, by a statute of the 12th of king Charles the second, and others subsequent to it, making void the form of tenures, and providing a writ of extent, which is by estimating all the lands of a debtor to the utmost value (from whence they are called writs of extent) by the appraisement of a jury, and delivering over the same to his creditor for his benefit, to receive the rents and profits, until his debt, damages, and costs are satisfied; this is only to be done, when no other means of recovering the debt is left.

Our mother-country has also lately provided for the extending of lands in the colonies, by a law made in the fifth year of his present majesty, wherein it is enacted, That from and after the 29th day of December, 1732, the houses, lands, negroes, and other hereditaments, and real estates, situate or being within any of the said plantations, belonging to any person indebted, shall be liable to, and chargeable with all just debts, dues and demands, of what nature or kind soever, owing by any such person to his majesty, or any of his subjects, and shall and may be assets for the satisfaction thereof, in like manner as real estates are by the laws of England liable to the satisfaction of debts due by bond or other specialty; and shall be subject to the like remedies, proceedings and process, in any court of law or equity, in any of the said plantations respectively, for seizing, extending, selling or disposing of any such houses, lands, negroes and other the hereditaments and real estates, toward satisfaction of such debts, dues, and demands, and in like manner as personal estates, in any of the said plantations, respectively are seized, extended, sold or disposed of, for the satisfaction of debts. But the form of a writ is thought to be wanting, in order to give this act its due force.

As all laws of our mother-country from the conquest, not repealed, to the time of this island being in our possession, are in force here, the writ of Eligit may be executed in this island; and tho' during the very infancy of this colony, it might not be thought convenient to make use of that law, the reason does not appear why this ultimate means of obtaining justice, should always be refused: Perhaps if adapted to the constitution of this country, it could never be more seasonable put
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in execution, than at this time, to recover our lost credit. And tho' this statute reserves one moiety, yet the necessity of tenures being at an end in our mother-country, and never requisite here, that moiety reserved may be liable to another debt for a second division, by a writ of Eligit, and so on till none is left: Therefore it may be better to adopt the form of extent from our mother-country, or some more speedy and cheap method used by the other colonies, to avoid the charges which must attend the repeating so many writs of Eligit.

It may be objected, that making lands subject to payment of debts, would hinder the settlement, and prevent the improving the lands of this country; if this proves true, it must be allowed to be a material objection; but, upon enquiry, the contrary may appear.

Changing the property of any thing from Peter to John, both belonging to the same community, cannot be attended with any bad effect to that community; but if Peter is the debtor, and John the creditor, and Peter cannot pay his debt to John otherwise than by the sale of his land, and that land is not liable; injustice is done to John, by detaining his money from him; which if Peter's land could be sold, he might recover: By this means, John becomes a loss to the public, in being drove to want, or to leave the country; and, in the mean time, Peter has it in his power to assign, sell or use his land, and to enjoy the benefit of it during his life, without regard to what he owes his creditor; and his heir possesses this land, and the improvements annexed to it, which were made at the expence of the creditor, clear and free; while the creditor is without redress, and he and his family perhaps reduced to beggary. From hence appears how lands, not being liable to payment of debt, may cause great injustice. But let lands be liable, and then Peter is indeed deprived of his land, and with great justice, to pay John what he owes him; and John becomes possessor, but with no loss to the community; for the island has still a planter as before: And which of them is most likely to benefit the island by his improvement, he who has a just and fair right to the land, or he who holds an unequitable possession? It is the interest of the creditor, if he keeps it in his own possession, to use every means to improve the land, and his own and just property in it gives him a better opportunity in so doing, than he can have, whose property in it is ill-grounded and unjust: But if the creditor does not chuse to become planter, his interest requires him to look out for a
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good purchaser ; and whoever becomes such, will never lay out his money on purpose to suffer the lands to become ruinate : If they are not worth cultivating, it will serve no good end, to either debtor or creditor to occupy them : If they are improveable, the possessor, let him be debtor, creditor, or purchaser ; will improve them ; but the debtor is less capable than any, wanting the means wherewith to occupy his lands ; for Negroes and cattle he cannot keep when brought to this extremity, since Negroes and cattle are now liable to be sold for payment of debts, and will always be first seized ; but the creditor or purchaser, must be free of those difficulties, or he cannot keep possession ; and therefore either the creditor or purchaser under him, having possession, is of greater service to the community, than that the lands should continue in the hands of the debtor.

From hence it may appear, that changing the property of lands, can be no injury to this island, in hindering the settlement or improvement of lands. It is not the necessitous and involved, who settle estates upon the ruin of, and to screen themselves from their creditors, that can be of real benefit to this island ; they bring discredit and disrepute, which injures it more than at first thought of. It is allowed, that Holland thrived by being an asylum to strangers and fugitives ; but then they brought strength and wealth to them ; and as soon as those became incorporated, they were indeed protected from the penalties which would be inflicted on them, if delivered up to the authority from whence they fled ; but, at the same time, they were strictly obliged to maintain an honest and just behaviour to the community where they took refuge, and there the least chicanery was severely punished. Those who by misfortunes and distress are obliged to leave their native home, should be well received here ; but the example of Holland, in requiring strict justice and equitable behaviour, when once joined to our community, either among ourselves, or towards our mother-country, in any contracts made after settling here, deserves likewise our careful imitation.

But, on the contrary, if lands were liable to the payment of debts, it would acquire a greater credit to this country, by removing the opportunities too often laid hold of to wrong the creditor ; this would encourage monied men to assist the industrious planter in his improvements when they found that whatever improvements were made, would become a further security to them ; and it would give satisfaction to

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our creditors at home when they became sensible that this bar to recovering their money, when due, was removed; and therefore they would continue it under such securities, because of the advantage of high interest; for, if lands were extendable, the improvements annexed to them would become a further security; but otherwise (except in cases of mortgages) lands purchased, and money laid out in buildings and other improvements annexed to them, sink so much out of the reach of the creditors; and are not recoverable without great difficulties and loss of time, if ever.

The delays and risks of recovering debts are so great, that the advantage of a higher interest, does not compensate for them; this makes every creditor uneasy, and desirous of calling in his money, deters those who have money, from lending it, and determines them to send it home; and makes the creditors in our mother-country restless and uneasy at their money being detained here, pressing and positive to withdraw it from us at all events.

Now if lands being not made liable to payment of debts, is a cause of want of credit, and the want of credit is attended with a scarcity of money, and a scarcity of money reduces the value of lands, how necessary is it to remove that cause, by using all means possible to introduce, and retain among us a sufficient currency; by which the door of justice may be opened to the creditor, and the debtor may be relieved from oppression, and difficulties insuperable, as the island is now circumstanced.

To obviate any objections against lands being extendable for payment of debts, as strengthening the hands of oppression, by investing the creditor with too much power, to the ruin of those indebted: To prevent such evils, and towards fixing a just ballance of relief between debtors and creditors, it may be provided;

“ That the creditors shall not be at liberty to extend the estate of a planter-debtor, either lands, Negroes or cattle belonging to the plantations, where the real value thereof appears to amount to one half more than the amount of his debts; this value to be enquired into by a jury, in cases of such a debtor being sued, and of non-payment being returned on writ of venditioni; and that no sale or mortgage made after the date of contracting any just debts, for which a valuable consideration is proved to be paid, shall be allowed to exclude the said creditors from the benefit thereof: But that, in such cases, the debtor shall be

be allowed to keep his estate in possession, in order to improve it to the best advantage, under the restriction of accounting upon oath with his creditor's quarterly, for the rents and profits of his estate, and for the good management thereof; out of which he may be allowed a certain sum for his subsistence, fixed by the jury, proportionable to the amount of incumbrances, and the clear annual profits of the estate.

“ That the creditors shall be allowed lawful interest for their money until paid.

“ That the annual profits, after deducting such allowance granted, shall be equally and justly divided between the creditors, in proportion to their demands.

“ That if it should appear to a jury of enquiry, summoned for that purpose, that the debtor abused the trust reposed in him, either by designed mismanagement or evident neglect, in the care of his estate, then the creditors shall have a power to divest him of the care of it, and to intrust the management thereof to a proper person, whose conduct they shall be answerable for, in case of waste or mismanagement, and who shall deliver in likewise all accounts upon oath.

“ That upon proof of any concealment, or embezzlement, of the rents, produce, or profits, either in the debtor, creditor, or manager, the person so offending, shall make good such damages as the jury shall assess; and be liable to a prosecution at law upon information; and if convicted, shall be punished with —

“ That if the estate so liable, does not clear the debts in years, it shall then be sold for the payment of the said debts; and what remains, if any, paid over to the first proprietor.”

This is not intended to mean, that all persons who are indebted one half of the value of their estates, shall be obliged to deliver them up to guardians or nurses; for while they support their credit, and continue to pay their contracts duly, they may owe three-fourths or the whole value of their estate, and yet keep them in their possession: It can only be in case of non-payment of their debts, and instead of having their negroes and cattle torn from them by writs of Venditioni, and disposed of as is now done, to the entire ruin of their estates; which is most eligible, is left to the determination of those concerned. It is likely this would make people in general more cautious of contracting debts, and more thoughtful of paying them.

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The struggle, and contest, in this want of money, and decay of wealth and credit, seems to be between the planter on the one side, and the merchant and monied men on the other: The planter thinks himself aggrieved by the falling of his produce, and streightning of his fortune; the monied man keeps up his gain of interest, according to the scarcity of money; and the merchant thrives, and grows rich by trade; the planter becomes jealous of both, as building their fortune upon his ruin, and therefore endeavours by compultery laws to keep up the value of his lands and produce, which he suspects is lessened by the other excess of profits; but all in vain, the cause is mistaken, and the remedy too. “ ’Tis * not the merchant or monied man’s gain, “ that makes lands and produce fall; but the want of money, and lessening our treasure by extravagant expences, and by a destructive “ and mismanaged trade; the bad effects of which lay hold first of “ the land-holder, [or planter] and therefore he is the first who complains.”

Our mother-country suffers likewise; for the less money we have, and the greater our extravagances, (which consists mostly of costly liquors of foreign growth, and French fineries, many of them introduced by this mismanaged trade) the more we are disabled from paying our debts, great part of which centers there; and the less able we are to pay for, and the less occasion to consume, the British manufactures and merchandize among us. Honesty, frugality, and industry, especially among the indebted; humanity, lenity, and forbearance in the creditors, and a generous public spirit influencing all, with wholesome laws calculated at and for this crisis, and for the general good and impartially and duly executed, would soon relieve us out of our present necessity, and restore us to a flourishing condition.

If the principles before laid down are true, and the arguments and observations drawn from them conclusive and just, which is submitted to the consideration of every attentive and unbiassed reader, it must well deserve the utmost endeavours of every one concerned in the welfare and prosperity of this island, to remove the evils which the want of money has already brought on this country; and to prevent the train of mischiefs, and at last ruin, which that scarcity threatens to bring with it. One considerable step towards it, is, to know what the danger is, and from whence it proceeds; for the nature of the danger,

* Mr LOCKE.

and the causes of it, being discovered, they point out their own remedies, or help to discover such as are proper; and therefore it was thought necessary to employ so much of our attention, in order to make those points clear.

If then it has been proved, that money is absolutely necessary to carry on and preserve the trade and commerce of this island, it follows, that every step should be taken to preserve what money is now in the country, and to introduce more, until a sufficiency is obtained for the circulation necessary to this commerce. If one cause of the scarcity of money we now labour under, proceeds from the disproportionate and high rate of our produce; it must appear that it will greatly promote the interest of this country to alter that policy, which occasions such over-rating of the commodities of this island; and which, if removed, will make the price of that produce adequate to the value of money. If it has been made appear, that another cause of the scarcity of money arises from the illicit trade carried on with the French and Dutch; then every means of public authority, and private resentment and abhorrence, should be exerted, to discountenance, prevent, and detect a trade so destructive to us. If the light or base money now current, is another cause, then it will be found absolutely necessary to reform that currency. If the ungenerous and destructive method which the northern colonies use in trading with us, drains us of so great a sum yearly, as near † £. 65,000, it behoves this country to improve every advantage which nature has given us, of lessening this balance, and of becoming less dependent on their supplies, and also to contrive every means which may encourage them to carry off our produce, in exchange to what we are obliged to purchase of them, and to hinder them from carrying off our money. And lastly, if the custom which has prevailed, of not extending lands for payment of § debts, (whether owing to a deficiency in the laws of this country, or to a tenderness and lenity of the executive power) has been proved to be another cause of that scarcity of money complained of by all, and oppressive to many; there is no doubt (if proceeding from the first) but that our legislature will take it into consideration, and provide such laws as will be consonant with natural justice, agreeable to sound po-

† See pag. 16.

§ This custom is now altered by a law, as before-mentioned, page 34.

licy, which regards a general and not a partial good, and conformable to the Laws of our mother-country : Or, (if owing to a tendernefs and lenity in the executive part) it is beyond all doubt that fuch power will be duly exerted, when thofe entrusted with that executive power are convinced, that the custom of not executing that part of the law which makes lands liable to payment of debts, tends to the public hurt ; and that the credit and welfare of the ifland requires the execution of fuch writs.



S E C T. IV.

Calculations to form some probable guess at the Sum necessary to the Commerce of this Country, and to point out what means the Island affords of obtaining a sufficient Currency, wherein the reforming our present Currency is proposed.

SOME are of opinion that there is not £.50,000 of money in this island ; but allowing £.100,000, we find by experience, whatever the sum may be, and from whatever cause the scarcity of money proceeds, that there is not a sufficient circulation ; and therefore let either of the sums be fixed upon, neither of them is proportionate to our commerce. In order to demonstrate the insufficiency of the largest of those sums for the commerce of this country, and to form some probable guess what quantity of money is requisite to be in proportion to our commerce, as relative to the planter only, the following calculation is made, supposing him the source from whence this commerce springs, and to which it again returns : That this calculation may have greater weight, and be the more depended upon, it is taken from abstracts of public record.

In the year 1745, one hundred and twelve thousand Negroes were given in upon a poll-tax, to which it may be allowed that 8000 are increased ; for the increase from 1740, to 1745, was upwards of 13,000, so that the number of Negroes may now be computed 120,000 ; it may be also allowed that 100,000 of them are employed in planting-business, and the other 20,000 as trade, house Negroes, sailors, wherry-men and fishermen.

Then allow for the support of 100,000, over and above what their own labour provides, and which their proprietors are obliged to furnish them with ;

For

For phyfic *per head, per annum*, £. 0 5 0

For 8 yards of oznabrigs, &c. to each,
at 11 d.

For salt provisions, &c.

0 7 4
0 7 8

Is *per head per annum*,

1 0 0

And amounts to - - - - - £. 100,000 0 0

In the year 1739, an account of the number of sugar-works was taken, and the quantity of their produce, which amounted to 429 sugar-works, and 33,000 hogsheads of sugar; it may be allowed that the sugar-works are now increased to 450, and that they yield by such increase, and greater improvements, 40,000 hogsheads; then suppose an overseer to each estate at £. 100 *per annum*, is, - - - - -

45,000 0 0

Allow three white servants to every hundred Negroes, according to the deficiency law, at £. 20 *per annum*. - - - - -

60,000 0 0

For their maintenance at £. 12 *per annum*,

36,000 0 0

Suppose 60,000 of those Negroes employed in occupying the land, which is allowing 60 working Negroes to every hundred; then allow for hoes and bills, one to each is ten thousand dozen, at 30s. *per dozen*, - - - - -

15,000 0 0

And for falling axes and other tools, one fourth of that value, - - - - -

3,750 0 0

Allow for costs of first raising and furnishing the works necessary to each plantation, £. 1500, and supposing them to last 20 years, before it is requisite to supply new, is for one year, £. 75; which multiplied by 450, the number of plantations, is

33,750 0 0

Carried over, £. 293,500 0 0

|| If it is considered, that cheque linnen, Kendel cotton and bays, often given to Negroes, are intended to be comprehended in this allowance of eight yards, it will not appear to be too large.

Brought

Brought over, £. 293,500 0 0

Allow for tradesmen mending and repairing the works, viz. for carpenter's and masons, *per annum*, - - -

£. 20 0 0

For smiths, - - - - 15 0 0

For millwrights, - - - - 25 0 0

Is *per annum*, - - - - £. 60 0 0

Which multiplied by 450 as before, is

27,000 0 0

Allow for cost of wearables, furniture and viands, not to be had in the plantations, but necessary to maintain the proprietors, two more in a family, and the overseer, to each plantation £. 225, which will appear to be sufficient, if it is considered that one half of the plantations have not half that number in family; then the £. 225 multiplied by the number of estates, is - - - -

101,250 0 0

From an abstract taken out of the custom-house books, it appears that the importation of Negroes, for one year, upon an average of the three last years, amount to - Negroes 8911

Out of which deduct as allowance for mortality, before sale, at 4 *per Cent*.

356

The average of exports also appears to be

8555

2517

Remains

6038

Now dividing the number of Negroes employed in planting business, by the number of plantations, it will appear that 222 Negroes* are employed in each plantation upon an average; let it then be allowed, that to recruit each plantation yearly, nine new Negroes must be purchased; which multiplied by 450, the

Carried over, £. 421,750 0 0

* This is supposing all employed in sugar works; perhaps one tenth of them may occupy provision lands and pens; but as this would make no considerable difference, it is not thought necessary to attend to it.

number

Brought over, £. 421,750 0 0

number of plantations, makes 4050 Negroes, and add one sixth thereof necessary to recruit the 20,000 Negroes otherways employed, makes together 4725, which deduct out of the 6038 Negroes remaining as above, then 1313 Negroes are left, and they must be accounted for as purchased to carry on the business of enlarged or new estates, pens, polinks, and for tradesmen, &c. which proves that the island (tho' it may have increased its debts £. 45,955 yearly, by the addition of 1313 Negroes more than the number necessary for recruits) must equally encrease in value, and improve its lands in proportion; for the 1313 Negroes remaining unaccounted for, multiplied by £. 35 comes to that sum.

Now allow each plantation to require a recruit of nine Negroes, at £. 35 per head, is	£. 315
Of six mules, at £. 25 is	150
Of six steers, at £. 12 is	72
Alll amounts to	537
Which multiplied by the number of plantations makes	241,650 0 0
	£. 663,400 0 0

From hence it appears, that the sum necessary to purchase Negroes, cattle, mules, and other materials for the support of the plantations of this island, amounts to £. 663,400.

Now let it be supposed, as really the fact is, that the planters are the first cause of the commerce among us; and that hereby all the wheels of commerce are set and continued in motion; and that money is the spring of this motion; it will appear, that the said sum of £. 663,400 would be necessary for the planters to carry on their business, upon the supposition of their paying ready money for every thing purchased, which in its circle must revolve again from the consumer, who is chiefly the merchant (by exporting their produce) to the planters,

But

But as credit has been found necessary to, and is become a part of commerce, it may be allowed, that one with the other, six months credit is given; and then half that sum may be sufficient; yet as the circulation cannot be supposed so quick, as that money does pass immediately from one hand to the other, it may be allowed that one fifth of the £. 663,400 rests not circulating; which added to £. 331,700, the half of the first sum, makes £. 464,380.

Upon the whole it may then be concluded, that the last sum of £. 464,380 appears necessary to preserve a due circulation of money in the business of planting, and among those dependent on it in this island; and if it is true, which is feared by many, that there is not £. 50,000 of specie in the country, or allowing the highest computation £. 100,000, what wonder is it, that we should complain of a scarcity of money; and labour under the bad effect of it, when it is so disproportioned to our commerce?

But, granting the sum of £. 464,380, besides the £. 100,000 supposed now in circulation, wanted for the commerce of this island, the next enquiry is to find out a means of supplying that want. And in order to this the following estimate of the annual produce of this country is offered, taken from abstracts out of the public records, at a computation upon an average of the last three years, but with some difference: For as it appears by the proceeding calculation, that 429 sugar-works made 33,000 hogsheads of sugar, in the year 1739, when there was 112,000 Negroes, it is natural to think, that the addition of 8000 Negroes, and of new and improved sugar-works, must cause a suitable increase of sugar; and therefore it may be apprehended, that all the sugar exported last year has not been duly reported; for that crop was not attended with any particular dearth, or other accident to cause so great a difference as 10,000 hogsheads, between the produce then, and the proceeding year; and yet that difference appears in the records: Besides, it also appears recorded on the poll-tax, made the year 1740, that 99,239 Negroes were given in, and by the custom-house books it also appears, that 24,000 hogsheads were made: And in the year 1745, upon another poll-tax, 112,000 Negroes were given in; and by the custom-house books, 26,000 hogsheads were reported for exportation; this proves that there was some increase; but the year 1745 was the next year after a destructive hurricane, which prevented

prevented the increase from being so much as probable it might be, had no accident happened; for the year following yielded 33000, which is an increase of 9000 hogsheds; and therefore it will not appear over-rated if 40,000 hogsheds are allowed as an average for one year of the last three year's produce.

Also in the computation of rum, there is added in the account of exports 9415 puncheons, which must either be entirely consumed among ourselves, or part of it must not be reported on exportation; for allowing every hundred hogsheds of sugar to yield forty puncheons of rum, then the 40,000 hogsheds should yield 16,000 puncheons; but allowing an abatement (for the * three hundred thousand gallons of molasses exported) of 1500 puncheons of rum; and 411 gallons given away and used in each plantation, is 185000 gallons; which, at 100 gallons to each puncheon, is 1850 puncheons; the remainder must be either vended here, or exported, which is 12,650 puncheons. This variation being accounted for, the rest of the calculation following is agreeable to abstracts taken from the public books.

An ESTIMATE of the Amount of the Produce of JAMAICA for one Year, computed on an Average of the last three Years.

40,000 hogsheds of sugar at £. 18 per hoghead,	£. 720,000	0
12,650 puncheons of rum, at 100 gallons each, is		
1,265,000 gallons, at 2s.	-	126,500 0
300,000 gallons of molasses, at 9d.	-	11,250 0
1123 bags of cotton, wt. 180 each, is 202140 lb. at 18d.		15,160 10
101 bags of piemento, at 200 each, is 20200		
930 casks, at 300 each, is	279000	
In bulk,	26000	
Is, - - -	325200	at 6d. 8130 0
Carried forwards,		£. 881040 10

* See page 16.

	Brought over,	£. 881040 10
1992 bags of ginger, is	1992 Ct.	
48 casks at about 600 lb. each,	288	
In bulk,	13	
Is - - -	2293 at 20s.	2293 0
343 tons of fustick at 5 l.	- - -	1715 0
21 tons of lignum vitæ, and 27 tons of ebony, at 3 l.		144 0
† 100000 feet of mahogany, at 50 s. <i>per Ct.</i>		2500 0
100 tons of logwood, at 12 l.		1200 0
		£. 888,892 10

If the above estimate proves true in quantity, the valuation may be depended on, as very moderate, and considerably under the prices each commodity has yielded for some time past, which could always have commanded money. Now it has been proved, and experience may convince us, that if the commodities of a country can be purchased at such rates as to afford a view of profit, or often of a saving remittance, money will not be made choice of to remit.

Here then appears a sufficient quantity and value of this country produce, to pay the planter's contracts; and to enable the merchant to make returns for his dealing with the planter: Therefore the cause of remitting money cannot be the want of other means, but the difficulty and loss attending the remitting in the latter, more than in shipping money.

It is notorious, that large sums of money have been carried off this island to England since the cessation of arms, which might have continued here, were the commodities of the island at reasonable prices; but they were so highly rated, that those who ventured to make their remittances in produce, especially sugars, which is the most staple commodity of the country, lost continually from 15 to 20 *per cent.* more than the par of exchange, which on £. 720,000 the amount of the sugar as estimated, supposing the whole remitted by the merchant at 16 *per cent.*, amounts to no less a sum than £. 115,200 *per annum.* This

† The two last articles are added, tho' not in the abstracts; since it is certain that each of those commodities are sold and exported; and it is intended that the quantities alledged should be rather under than above what may be allowed.

soon alarmed the cautious trader, who therefore determined to remit money only, and thereby this island has been continually drained of considerable quantities of money, which must have continued among us, were the commodities of the island sold upon reasonable terms. Past events may convince us of this.

During the last war, the time was that sugar and other produce were preferred to money, and solicited for, and the prices advanced in proportion to the demand and quantity at market, and in the same circumstances it will ever prove so. Let a sufficiency of money be current, a due credit kept up, and produce sold only for money, or proportionable to the value of money, and it will never want vent, but always sell readily and for its just value, and by this means money will be continued in the island and increase: For a great part of the money taken for negroes or commodities sold to the Spaniards, will then be expended here, to purchase produce, especially if our currency is reformed.

How much money the negroes sold to the Spaniards bring in to us, may be computed by the forementioned average of the negroes yearly exported, which appears to be 2517, and valuing them at 30*l.* per head, the amount is 75,510*l.*; and may not 50,000*l.* more be allowed for money introduced by the other merchandize sold to them? Therefore, thro' this one channel the present want of currency may be remedied in a great measure, by so large a quantity of money being introduced and laid out in purchasing our produce.

Here it naturally occurs to take notice how the reforming our currency would be a means of introducing more money. And as the arguments § before alledged, to prove that light money being current causes a scarcity of money, if they are conclusive, evince a tendency a reformation of our currency would have towards introducing more money, they are referred to, which will save repetition.

It may be further remarked here, that reforming our currency would add to it in reality, tho' not in appearance, by giving us a substance in place of a shadow; and preventing those secret robberies from the public, often committed by clipping-villains, tho' not discovered with sufficient evidence to convict them, and by that means escaping deserved punishment, and encouraged to persist in their villanies.

§ See pages 10, 11, and 14.

It is evident such practices are carried on, since all the money current is light, and in a most extraordinary degree: Upon a late examination it appears, that

£.	s.	d.			£.	s.	d.
5	0	0	in dollars, weighed	$13\frac{1}{4}$ oz.			
5	0	0	in half dollars,	$13\frac{1}{4}$			
5	0	0	in double reals,	$12\frac{1}{2}$			
5	0	0	in single reals,	11 is 50 oz. at $7\frac{1}{4}$	18	6	8
11	17	6	in pistoles,	2 oz.			
11	17	6	in doubleloons	$2\frac{3}{8}$ is $4\frac{3}{8}$ at 5 <i>l</i> .	20	15	0

43 15 0 the amount of its currency; and 39 1 8
the amount of its value according to weight; this proves a loss of
10*l*. 13*s*. 4*d*. *per cent*. by clipping, or other means used in debasing
our currency.

Clipping ‡ by the inhabitants, is robbing the honest man who receives clipped money, and transferring the silver or gold so clipped into the clipper's pocket; clipping by foreigners, or their paying us clipped money for our merchandize, is robbing the island; and those assisting to the introducing such clipped money, are, in fact, abettors to such robbery.

By the way it may be observed, that it requires caution how copper money is introduced; first, as the cheapness and plenty of that metal gives great opportunity of counterfeiting; and as the value of it is so changeable, that it cannot continue adequate to silver for any considerable time: Should it be allowed to pass here, it might encourage the Spaniards to improve their copper-mines on purpose to coin upon us, and pour that base and cumbersome metal into this island, either in payments, or in exchange for our valuable currency; and it is known they have so great a plenty of copper-ore, that they might afford copper-coin at a low rate, much under what copper bears in England.

It is allowed, that a lower denomination of coin may be wanted in this island; and were it not that the greatest part of the reals which now pass, are so reduced in quantity of silver, as to be intrinsically worth very little more than half reals, enough of half reals might be current;

‡ Mr. LOCKE.

whereas they are now shipped home by weight, because worth more than half reals when compared with the light money now current; and their stamp prevents them from passing for more than half reals: But a small silver milled coin imported from England would answer best, as most free from imposition; and to avoid fractions, and as an allowance for the charge of coining so small a specie of money, a coin of the same quantity of silver as half reals, may be allowed to pass here at 4*d.* each. Indeed if all the money to be current among us could be procured in this manner, milled and coined by our mother-country, it might secure it from being debased; and preserve it from being carried to England.

But it is apprehended, that the circumstances of this country do not require any very low specie of coin, such as pence, half-pence or farthings; since there is scarce any thing of the produce of this country, or imported for the use of it, which could be divided into so small quantities, as at the same time would answer so low a specie, and be a sufficient encouragement to deal in those things, or to bestow the labour necessary to raise them: It is feared such money might have the bad effect of reducing the reward necessary to encourage the industry of the poorer inhabitants; for it would be chiefly used in purchasing provisions and garden produce, the prices of which ought not to be reduced too low, since that would discourage the labouring and poor people from raising them, and from bringing them to a distant market: It is known how precarious such productions are, that tho' sometimes the soil bountifully rewards their labour, yet oftener the want of seasonable weather disappoints their hopes; and therefore it is necessary that such productions should bear a price suitable to that hazard, that they may be encouraged to persevere in their endeavours in spite of many disappointments, which too often follow one after another for a series of time.

People in office, lawyers, trading people, transient dealers, and a few rich planters who live in the towns, are perhaps only affected by the dearness of such things, which encourage the settlement and improvement of the island, by inducing people to betake themselves to almost inaccessible mountains and lonely hills, where the climate favours their labours. It is confessed the rates are now too high, and should be more moderate; but the cause may be that the numbers employed
in

in this way of life, are few in proportion to the consumption of such productions; and the only natural way of reducing the rates, is by giving such encouragement as will introduce a plenty, which will be followed by a proportionable cheapness.

The transient dealers who come here only to drain us of our wealth, ought to contribute in some manner to the improvement of the island, and the money they expend during their stay here on their livelihood, is all the advantage this island gains by them; but if a lower specie of money would reduce the price of viands, it must enable them to live cheaper, and consequently they would expend less, and therefore drain us of more wealth. But to return:

The * allowing clipped money to pass current by its denomination, is, in effect, empowering clippers to become coiners of base money; and as clipping is a gainful and secret robbery, penalties cannot restrain them: For the opportunities of secrecy are so many, and the theft so easily committed, that the many chances of escaping, to one of being discovered, encourage clippers to persist in their villainy; especially in this country, where most of the inhabitants may be accomplices, but are not legal evidences, and therefore their discoveries cannot avail. The only sure way to put a stop to this robbery, is to make clipping unprofitable; which can no other ways be done than by making light money pass only according to its weight. This proves the necessity of reforming our currency; and the present scarcity of money seems to give the best opportunity, when the loss attending it cannot be considerable, nor can individuals be greatly affected by it, since they have but little money: It could only affect the hoarders of money in any extraordinary manner, who thereby would find, that the scourge they intended for others proved a punishment to themselves, and without pity.

This method of weighing money may occasion some trouble at first, but a little time would remedy it; for all the stamped money may be required to pass only by weight; milled money, unless carrying with it some suspicion, or wanting a certain and considerable part of its weight, may be allowed to pass by tale; and if all the money was allowed to pass for a certain small proportion more than its weight, equal to the workmanship, it would encourage the introducing milled money, preserve it from being melted down by gold-smiths, and pre-

* MR. LOCKE.

vent the carrying it off as bullion to any place where it could not pass current.

Was some suitable reformation made in our currency, the reverse of what is now done would be practised; for the light money, if any, would be kept up for exportation, because of the trouble in passing it by weight; and heavy, or more especially milled money, would circulate, and with this advantage, that a larger quantity of money would take place of a less. For it appears, that the heavy money now reserved for exportation, is a greater sum than the light money now current; the † first being proved to amount to 125,500 *l.* annually; but the latter, at the highest guess, is thought to be no more than 100,000 *l.* and if considered according to its real value, is only 89,333 *l.* 6 *s.* 8 *d.* by deducting 10 *l.* $\frac{2}{3}$ per cent. for the want of weight, as before has been demonstrated.

From hence it appears, that the public is robbed already of 10,666 *l.* 13 *s.* 4 *d.* out of 100,000 *l.*; and if the same opportunity of gaining continues, the clippers and their abettors will dare to persist in their robbery; and when the limits of justice are once broke thro', there is no bounds to injustice; so that the same motives which induced them to rob the public of 10 *l.* $\frac{2}{3}$ per cent. will entice them to take the other 10 *l.* $\frac{2}{3}$; and if that quantity of money did actually circulate, which seems proportioned to our commerce, to wit, about 464,400 *l.* then these robbers would steal from the public 49,749 *l.* 6 *s.* 8 *d.* at their moderate 10 *l.* $\frac{2}{3}$ per cent. And when they found it necessary to take the other 10 *l.* $\frac{2}{3}$ per cent. the public would be plundered of 99,498 *l.* 13 *s.* 4 *d.* a no inconsiderable sum.

In reforming our currency, it may then be asserted that money will be increased, not only by causing the heavy to circulate, but also by adding that quantity of silver to the light money which is now wanting, and preserving whatever sums may be introduced hereafter from being diminished by this secret robbery, either in passing clipped light or base money; for as observed, those who introduce light money, and utter it for a greater value than they received it, are, in effect, the same as clippers; now light money is mostly occasioned by those two methods; and the view of profit being taken from both, this secret robbery would be at an end; and money be and continue at a value equal to its denomination.

† See page 51.

S E C T. V.

Proposals for a public Bank, pointing out the Means of raising a Fund, which present Circumstances seem to offer.

THOUGH it is most certain, that money is the only measure of, and the fittest medium for commerce; yet the policy of nations has found it necessary to contrive and make use of numerary values, either to help the deficiency of money and facilitate commerce, or to relieve the exigencies of government; and when prudently conducted, and with uprightness, they have proved successful to both purposes.

True it is, that too many of those means have turned out cheats and bubbles, and multitudes of innocent people and their families have fallen a sacrifice to a few great robbers and their accomplices, together with some lucky upstarts, who filled their coffers, wallowed in ill-got gain, and escaping the punishment due to their crimes, became swelled with pomp and pride, and grew into power. To prevent such villainies, and the miseries attending them; our mother-country hath wisely provided a law, which prohibits all schemes and confederacies for raising money, or issuing bills of credit, entered into without the sanction of public authority. The lasting monument of ruin which a grand bubble set on foot not many years past, brought on all ranks and conditions of men, and fresh in the memory of many now living, ought to make people cautious how they enter upon or engage in any new schemes of raising funds, &c. Therefore, if it should be found necessary and useful, to create any numerary values in this island, they ought to be well calculated, founded upon undoubted and lasting sureties, and conducted with the strictest honour and fidelity, and with a sacred and inviolable adherence to public good, free from private jobbing and sinister views.

Previous to any attempt of this sort, every policy or custom injurious to credit being removed, and the most wholesome laws framed and executed to preserve public and private faith; then, in imitation of the most celebrated trading nations, and following the example of our mother-country, it may be of the highest advantage to this island, to erect a public bank; which if established upon a public security,

curity, and under prudent regulations, would be a great means of multiplying the common measure of commerce, supplying the want of money, establishing a true credit, and producing both public and private advantages. The revenues and taxes might thereby be easily raised, usury would be destroyed, and the planters, merchants, and tradesmen supplied with a ready and valuable currency, to enable them to carry on their several businesses with ease and dispatch; and that extravagant credit, and unjust delays of payment, the first of which ruins the youth of this island, and the latter is the undoing of the innocent and unwary strangers, would be effectually prevented.

That a bank answers those purposes better than any other method, and is productive of all those advantages, is obvious to every one the least knowing or conversant in the business or trade of the world. Venice, Holland, England, and Hamburgh, well convinced of their excellence and usefulness, preferable to any other means, have established banks with the solemnity of laws, and under the care of their several legislatures; and their prosperous condition is much owing to such funds of credit. That politic nation, France, made use of such means, which raised her from the most abject condition of want and despair, brought upon her by the ambition of her grand monarch, to a flourishing trade, and extensive credit, so as to rival her neighbours in both; but arbitrary power interfering to force credit, when the foundation was undermined, that grand and useful fabrick of credit fell to ruin. The advantages of such a means of credit are so great, and the uses so connected with it, that we find a recent instance in our mother-country, of another bank being opened in the trading city of Bristol, tho' the bank of England was open to their assistance.

Besides the general advantages such a bank may bring to this island, another benefit may arise from it, which might enrich this as well as our mother-country. Could our neighbours be convinced, that such a bank would prove a sure repository to secure their riches, and a safe channel to convey them thro', may not great wealth pass this way to the bank of England, in order to avoid the scrutiny and mortmain of arbitrary power, which the subjects of France and Spain have so much reason to dread? Also, this might be a means of securing our traffick with them.

It has been allowed in the principles first laid down concerning Money, that it is better to use the representatives of Money, than suffer
I trade

trade or commerce to fail, or than be obliged to borrow of strangers, provided the way can be made so easy, safe, and universal, as to hinder the one, and supply the place of the other. That our trade and commerce fails for want of money has been proved, and that we must borrow, or be undone, is the consequence.

But if a bank is established, a less quantity of borrowed money may serve, and by that means a large sum of interest be saved to this country. For it appears by the calculation, that * 464,380*l.* or more, is necessary to preserve a due circulation in our commerce; then supposing there is circulating an 100,000*l.* now; it would be necessary to borrow 364,400*l.* more; but by a fund of 100,000*l.* raised and deposited in a bank, it may circulate notes for 288,000*l.* as will be shewn hereafter; which, with the forementioned 100,000*l.* supposed to be already in circulation, would be near sufficient for the commerce of this island; hereby 21,152*l.* annual interest would be saved to the country, supposing that none of the money borrowed could be raised among ourselves.

If the sums kept up for want of safe and convenient opportunities of lending, are considerable, as is imagined, this would encourage the owners to produce their money for circulation, by depositing it in the bank, where they might depend on receiving their interest duly; but at present our difficulties are so great, that we cannot pay even the interest of money borrowed; and the lender of 10,000*l.* may be reduced to great hardships and oppression, even want, before he can obtain the interest due to him. This would likewise secure what is much wanting in this island, and that is, a means of raising money upon fair terms, on giving good security, which cannot often be done in our present circumstances.

The difficulties of obtaining a proper fund for a bank, are not so extraordinary as may at first be imagined. There are monied men in the island who could give great assistance, and no doubt they would readily contribute, when they became satisfied of their security, and how much they might promote their own interest by advancing the general welfare of the island. Good securities easily recoverable, will always obtain proportionable credit; and an undoubted credit can always command money equal to that credit. That it

* See page 48.

is in the power of this island to give good securities, is plain; the * public is disincumbered and rich, tho' the individuals are in general necessitous and distressed. And it appears by the great value of their annual produce, that the island engaging the public faith, is very sufficient security; and that at any time a large sum may be raised by a poll-tax, and other duties, did their necessities require it; but here it may appear unnecessary, for the profits of the bank would discharge more than the expences and charge of interest attending it. To illustrate how far this country is of itself a sufficient security, will be endeavoured in the sequel; at present, the liberty is taken to point out what means of raising a fund for a bank are apprehended to offer themselves.

And first, it is apprehended, that the present † state of the public funds, if as reported, give a fair opportunity at this time for establishing a public bank here in Jamaica. The late settlement of the quit-rents, by giving bonds and securities for what is due, and other outstanding debts due to the public well secured, of which, according to report, there is a large sum uncollected, to the amount of fifty thousand pounds, and not appropriated; this sum may be applied by the legislature towards a fund and security for a bank stock, upon the credit of which, they might procure lodgments to be made to that amount, by giving bank bonds; the principal payable at a fixed time, and the interest annually, and transferable. By those lodgments a capital may be raised for circulating bank notes to the amount of a hundred thousand pounds; for if a private person can support a firm credit of twenty thousand pounds on a capital of ten thousand, and that on his own security, which every one the least conversant in trade will admit; how much easier may a bank, with a public security, circulate notes for an hundred thousand pounds, on a fund of fifty thousand? Then this would create an additional currency to the country of fifty thousand pounds, which, tho' not a sufficient circulation for the commerce of the country, would at least be of great assistance towards increasing the present currency.

'Tis imagined, that to obtain such lodgments would not be impracticable; for supposing the fifty thousand pounds were divided into

* The public circumstances are since altered much for the worse.

† In the year 1751.

fifty shares, on which to raise money by bank bonds, as before-mentioned: are there not many people who would gladly embrace such opportunities of lodging those sums where their money may be well secured, and the interest punctually paid at certain times, and when it may be in their power to transfer the principal upon occasion or emergency? It would also prevent the difficulties many are liable to (thro' their unacquaintedness with business) in running the hazard and being at the expence of remitting those small sums home, and of recalling them when wanted, could they lodge them here as securely, command their interest more readily, and get a larger premium for such money as they should lodge, without reducing their profit by the charge of commission for negotiation.

But if that sum could not be raised here, there is no doubt, upon such public faith and security, any sum might be raised in England, and remitted here in a suitable specie, which would serve this further good purpose of increasing our real currency, and of securing us friends to promote our interest with the legislature and government there. For it is certain, that where people's interest lies, their care and endeavours will be applied to secure and promote the interest of that place; and such remittances would help to counterpoize the sums shipped home.

Another means of a fund and security for a bank, may be the public revenues and taxes; the annual payments of cash into the receiver-general's office on that account, is believed to be forty thousand pounds. If the legislative power would enact, that the money and payments received there, should at certain times be paid into the bank, and as demands were made on the receiver-general, that he should draw orders on the bank, payable in three or six months, where the nature of the payment will admit of it in bank notes, to prevent too speedy a demand for the cash; this would be a further circulation, for those orders would be negotiable, and the money, which often remains locked up in a chest, by being appropriated to particular funds, and therefore not applicable to general payments, would be released from confinement, and be in a constant rotation; it would also give a better credit to the public, in preventing delays of payment, for want of money in the public funds; for the more sure and speedy the public are in their payments, the cheaper and better will it be served. When there is a sufficient circulation by the means of a
bank,

bank; the tax-gatherers having no excuse, must collect and pay in the taxes punctually; and as the legislature take care not to make their grants and orders demandable sooner than a sufficiency can be collected of the public money to answer such demands, this would prevent any necessity of requiring the bank to be in advance for the public, by anticipating the public funds, which should be avoided and guarded against, since productive of many and great mischiefs.

Here it is to be observed, that all collectors of taxes and the receiver-general, should be obliged to receive the bank notes in payment; this would secure a certain circulation of bank notes, for near as much as the revenues and taxes amounted to; and if the church-wardens or tax-gatherers of the several parishes were required to pay money for bank bills of a certain sum (if called upon) while they had any specie of public money in their hands, this would preserve always a constant proportion of money in every parish.

In order to give the bank notes a further circulation it might be required, that the provost-marshal or any of his deputies shall not refuse those notes, in payment of such judicial writs as may be lodged in his office, and that the plaintiffs shall be obliged to take such in discharge of their demands. Besides, the prior execution money which has continued useless so long in that office, and is a growing fund by frequent returns of that sort, may be ordered to be paid at certain times into the bank; and likewise, all fines received by that officer; these would be some further addition to the fund of a bank.

All sums of money in dispute, for which law-suits are depending, and appeals made home, may be also deposited there with greater security than left in private hands, however counter secured; and sooner recoverable when so lodged; for it would be beneath the dignity of a public bank, to use the little arts and evasions too often practised by private persons, to detain sums of money on slight pretences, only to gain to themselves the advantage of turning the penny.

The next means of a fund may be, that the produce and income of all orphans and intestate estates may be lodged in the bank every six months, such lodgments to bear interest; it is believed, that this would be no inconsiderable help to the fund; it would certainly be much better than trusting them in private hands: And the opportunity of securing orphans estates in this manner, would be a satisfaction to parents,

rents; and encourage them to continue their children's fortune in the island; this would likewise enable honest guardians to improve their ward's fortune without any risque, or being liable to an imputation of waste.

Another means of a fund may be, that all tracts of land possessed and not occupied in a proper manner, should be subject to a tax, sufficient to prevent engrossing great quantities, which remain without cultivation. This island is so blameable in this respect, that it is become the mark of public censure among the other sugar colonies. Was it provided by a law, that after allowing a suitable quantity of land to every sugar work, for pasturage and provisions, to be properly fenced, and some unfenced wood-land, each holder of land should pay a considerable tax for every hundred acres in his possession, not properly fenced in, and on which a dwelling-house is not erected of brick or stone, or well framed timber, and a white man inhabiting the same; this would oblige the engrossers of land to sell or lease out, on reasonable terms, what lands they hold more than they can occupy, to those who could and would improve them; by this means the country may be better settled.

If a proper method was introduced of granting freehold leases for three lives of such tenements as before described, or less, with a sufficient number of negroes to occupy the lands, without a necessity of giving large securities to make good the negroes; perhaps the possessors of large tracts would find it more to their advantage, than keeping the lands in their own possession, attended with no benefit to themselves, and disadvantageous to the community. For the lands either remain uncultivated, or by this means the possessors are tempted to enlarge their estates, or settle new beyond their strength and abilities, which involves them in difficulties, and often ruins them and their families, and prejudices numbers of people with whom they have dealings.

Curfory lodgments are another means of a fund, which would be more or less, according to the foundation and regulations on which the bank may be established: nor would this give an inconsiderable circulation, if the credit and punctuality of the bank was sacredly preserved.

It is very probable that his excellency the governor *, who has shewn himself always ready to promote the welfare of this island, would be induced to order the pay of his regiment to be sent out in specie of a proper coin for this country, which he might think proper to lodge in the bank; or if not immediately in his power to give such orders, he would use his interest in recommending such a method to the government at home; and this would be an annual addition of a considerable sum to the specie of the country, and introduce a suitable currency.

In order to assist the planters, and prevent the traders from taking an unfair advantage in abating the price of produce to an under-value, because not a legal tender or currency; the bank may be impowered, upon application of a planter-debtor, if before being sued and judgment obtained, to advance two thirds, or a certain proportion of the value of any such produce, according to a reasonable value set upon it by sworn appraisers to be appointed for that purpose, by giving bank notes for the same, payable in three months, which the creditor shall be obliged to accept of, and wait for the remainder of the appraisement, until an account arrives from England of the sale of such goods, or if lost, of the insurance recovered: for upon such application to the bank, and a certificate that the creditor refuses such payment at the valuation, the debtor may be at liberty to ship the same in what vessel he thinks proper, and to consign the goods to what known and creditable factor he chuses, filling up the bills of loading in his own name, and endorsing the same over to the bank, with orders to make insurance, and apply the neat proceeds to the use of the bank, or in case of loss, the insurance recovered; the bank to charge 2 *per cent.* for negotiation, which, with all expences of shipping, insurance, freight, commission, &c. to be at the charge of the shipper. And when the bank shall have received advice, that the neat proceeds are so applied, whatever remains more than the sum advanced, computing the sterling money at the rate exchange was current when the owner indorsed the bill of loading; that remainder may be paid to the creditor in further discharge of his demand: But the creditor may not be at liberty to sue for any part of what the valuation of the produce amounted to,

* The late Edward Trelawny, Esq;

until such settlement of the neat proceeds; provided that no sum less than **one hundred pounds**, may be in this manner negotiable.

This method would produce the further advantage, of settling a means of exchange; and of enabling the bank to order the neat proceeds of all such advances to be remitted in proper specie; which would secure and continue a proper fund of money in bank to answer all demands; and such funds of money collected in the repository of a public bank, may soon give an opportunity of applying to his majesty, by being enabled to pay for a proper coin for this country, which would put a stop to the villainy of clipping our currency, and of introducing light money to pass for more than the worth: For such frauds could not easily be committed, if the currency was milled as the European coins are; and then it may be in the power of the legislature to prohibit the carrying off such coin.



S E C T. VI.

The SCHEME of a BANK, with TABLES to shew the Progress of it upon the Plan proposed.

HAVING in the preceding sections endeavoured to form a right notion of the properties and uses of money; the close connexion it has with commerce, and the necessity of a quantity proportionable to that commerce; and also having attempted to shew the general causes of a scarcity of money, and the mischiefs consequent from it; and to point out the causes of the scarcity of money peculiar to this country, and how it is particularly affected by it; the probability and means how the currency may be increased, and money continued in this island, or new supplies imported, by recovering our lost credit, by reforming our currency, and by establishing a public bank: The following hints are proposed towards a scheme for founding such a bank.

All obstacles being removed, and every measure taken to secure and improve the public and private credit of the island; a law may be enacted and put in force, with the approbation of his majesty in council, empowering the governor, council, and assembly for the time being, as a body incorporate, to open and continue a Jamaica bank in Kingston, granting such funds as are proper for a security; and engaging the public faith as a further security for all sums of money lodged in the bank, and all contracts entered into by it, and prescribing such limits to the credit of the bank, and such regulations in the management of it as are expedient, and appointing proper officers.

For the government of this bank, a governor, sub-governor, and twelve directors may be chosen by vote or ballot. For the first year, the governor and six directors to be chosen out of the body incorporate; and the sub-governor and the other six directors to be chosen out of the proprietors who are not of the body incorporate; all persons to be deemed proprietors, and to have a right to vote, who shall have at opening the bank, and engage to continue in bank for the first year, 2000 *l.* in stock or lodgments; or who at any subse-

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quent

quent election shall have continued, of his own undivided property, the same sum in stock or lodgments six months before such election; and in the absence of any of the proprietors off the island, or in case of widows and sole-femes being proprietors, their attornies may be allowed to vote for them, and also all guardians of orphans estates, and all administrators of intestate estates, who have in bank stock or lodgments belonging to their trusts such sums as before, may be allowed the same privilege. At the expiration of the first year, the sub-governor and the six proprietary directors to vacate their places, to be filled up by others chosen in the same manner as the former, those to be continued two years; and the governor and incorporate directors continuing the two first years, then to vacate their places; and others out of their body incorporate to be chosen in their stead, who continuing two years, then to give place to a new choice; and thus the directors to be annually chosen, but none of them to be chosen twice successively. These directors or a committee of them, consisting of not less than seven, may be required to hold a court or meeting every month, to continue three days each time; six of these courts to be held at Kingston, and six at the town of St. Jago de la Vega, for the inspection of accounts, and to make enquiries into the conduct, management, and proceedings of the officers. And each governor and director who attends such courts, may be allowed ten pounds for each day's attendance, which if all attend, amounts to 4320 *l. per annum*, and the officers and contingencies may amount to about *2680 *l. more*, so that that the whole charge of the bank would be then about 7000 *l. per annum*.

On this fund and security the bank may be allowed to receive and pay the money of persons who may make lodgments——Transfer articles from one account to another——Issue our notes payable at certain times, only in case of negotiating the payments, contrived for the ease of the planter as before-mentioned; and in all other cases payable on demand——Discount bills of exchange, notes, and bonds, not exceeding six months for the time of payment, and discountable only on the credit of the settled inhabitants of the island——Make con-

* For the cashier and first book-keeper, 500 *l. each*; for the teller, 300 *l. two assistant clerks, two runners, 200 *l. each*; house-rent, 200 *l. a porter, 100 *l. and for contingent charges, 280 *l. per annum, in all 2680 *l.*****

tracts for annuities for life——Lend money upon good and sufficient pledges of plate, jewels, or other valuable effects of that kind, upon condition to pay the money, with interest, in six months, or on failure, the pledge be sold at public outcry——But the bank may not take up money upon interest, excepting on such contracts as are mentioned in the original fund, nor meddle in trade, or make insurances on ships or goods at sea, or purchase lands, or advance money on any anticipations of public funds——No money for bank-notes exceeding 20*l.* tho' payable on demand, to be drawn out of the bank sooner than ten days after the date——In all contracts payable in cash, bank-notes payable on demand to be deemed a legal tender——All bills, notes, and bonds discountable at bank, to be protested if not paid in ten days after due; and if sued, upon judgment being obtained, no delay of execution to be suffered, but a *Venditioni Exponas* to be issued in the same manner as in the courts of England; and in case of *Nulla bona* being returned upon such process, real estates to be extendable, and a writ of extent to be issued immediately: This is necessary to prevent any stagnation in the bank, by delay of payment of securities discounted there——No contracts prior to the date of opening the bank to be discountable at bank, as this would cause a penalty *ex post facto* upon such contracts in case of non-payment——The bank may not refuse endorsements of bills of lading, and orders for the neat proceeds of produce in payments, as before-mentioned, in the case of debtor and creditor.

A bank so founded, with those privileges and methods of negotiation, subject to just and prudent regulations, and under a wise and impartial direction, may produce many, if not all the happy effects necessary to facilitate the commerce of the country, and to relieve the present hardships suffered for want of a due circulation of money, or its valuable representatives. Those who would support a good credit, and those who can give a sufficient security, then need never want a sum of money; and those who forfeit their credit would feel the bad effect of it; while such who have neither credit nor securities, would not so readily be trusted, and therefore be under the necessity of becoming industrious to obtain both. The merchant may then import his goods much cheaper, and have better and more constant supplies, by having it in his power to make speedy and regular remittances; and the planter may purchase cheap, and make choice of the best commodities,

modities, which would be imported in plenty, when he has a means of raising money to preserve his credit, and punctually to discharge his debts according to contracts.

Supposing then 100,000 *l.* necessary to be raised for the first fund, it may be divided into 200 *l.* bank bonds for 500 *l.* each, the principal payable in five years, and transferable, but the interest half yearly. A subscription may be opened for them here and in England, where agents may be appointed for that purpose.

The bank is supposed not to be opened until the whole fund of 100,000 *l.* is subscribed for and paid in; and for the first and second years it may not be allowed to issue notes for more than 288,000 *l.* annually, with a discretionary power to the managers, in case the fund should be increased, to enlarge the value of bank notes issued, in proportion to such an increase, occasioned by the sums lodged by guardians and administrators, after the first fund is compleated.

This fund being obtained, it will appear by a subsequent table, that thereby the sum of 216,000 *l.* may be circulated half yearly, two thirds in bank notes, and one third in cash; which sum of 216,000 *l.* it is proposed to divide into six equal shares of 36,000 *l.* to be lent out each month, 24,000 *l.* thereof in bank notes, and 12,000 *l.* in cash; and to sub-divide that divided sum of 36,000 *l.* into six equal parts of 6000 *l.* each, to be lent out every month, payable at the different times of one, two, three, four, five, and six months, in order to issue the first division every month, and the subdivision so as to make each part payable in that succession with interest.

Then supposing the bank to open in January, and the first month to be spent in preparing business, opening a circulation, &c. the following table will shew the sums from which the interest accrues, and the monthly interest arising from those sums lent out by the bank on interest each month, two thirds in notes, and one third in specie, payable at the last day of each month after January, which is allowed to be spent in preparing the bank and lending out the money: So that supposing the money lent out on the last day of January, the first subdivided share will be due, and must be paid into the bank with one month's interest, on the last day of February; the second on the last day of March, with two months interest; and so on to July, which gives six months interest; and as 36,000 *l.* is to be lent out every month, the
same

same will happen to each following, but with this difference, that in February only one subdivided share will become due and to be paid ; in March two shares, in April three, in May four, in June five, in July six, and after the first six months, every month following will return six subdivided shares, and the interest uniformly. This is described by supposed horizontal lines, beginning the first line with February, the second with March, and so on to the eleven months of the first year ; and by directing the eye along supposed diagonal lines, beginning at the left hand side, and reading upwards, is found that the figure 1 shews that February has no place but one, that is, but one payment comes round ; March has two, denoted by number 2 ; April has three, and so on to July, which gives six ; and every month after has six equal profits of interest : The same table shews the sums of the subdivided shares returnable each month ; the amount of the sum out at interest each month ; and the interest due to the bank each month, for money lent out ; it must be observed that 6000 *l.* the subdivided share of each 36,000 *l.* lent out every month, is required to be paid in each month following. For example :

36,000 lent in Jan. yields in Feb. interest for 1 month	£.240
36,000 in Feb. in March	240
30,000 of the money lent in Jan. outstanding	200
66,000	440
36,000 lent in March, yields in April, 1 month's interest,	240
30,000 of the money lent in Feb. outstanding, 1 ditto	200
24,000 of the money lent in Jan. ditto, 1 ditto	160
90,000	600
36,000 lent in April, yields in May, 1 month's interest	240
30,000 of the money lent in March outstanding, 1 ditto	200
24,000 of ditto in Feb. ditto 1 ditto	160
18,000 of ditto in Jan. ditto 1 ditto	120
108,000	720
Amount of interest carried over 2000	
Amount	

Amount of interest brought over			2000
36,000 lent in May, yields in June	1 month's interest	240	
30,000 of the money lent in April outstanding,	1 month's interest	200	
24,000 of ditto	in March ditto	160	
18,000 of ditto	in Feb. ditto	120	
12,000 of the money lent in Jan. outstanding,	1 month's interest	80	
			800
120,000	Interest for the first five months		2800
36,000 lent in June, yields in July,	1 month's interest	240	
30,000 of the money lent in May outstanding,	1 month	200	
24,000 of ditto	in April ditto 1 month	160	
18,000 of ditto	in March ditto 1 month	120	
12,000 of ditto	in Feb. ditto 1 month	80	
6,000 of ditto	in Jan. ditto 1 month	40	

126,000 the sum outstanding, and the Interest thereon for the sixth
and every following month, 840
which sum of 840 $\text{\textit{l}}$. multiplied by 6, as every month following is equal, gives
5040 $\text{\textit{l}}$. the interest accruing for the last six months of the first year.

By this table it therefore appears, that the whole sum lent out for the first five months, gives 2800 $\text{\textit{l}}$. interest; which shews the inequality between the first five months, and the last six: And it appears likewise, that every one of the last six months has six places, that is, six returns of money lent out; and also, that the interest accruing each of those months is equal; which proves in the same manner, that 126,000 $\text{\textit{l}}$. gives 840 $\text{\textit{l}}$. interest, according to the last calculation in the above example; and that the sum total, lent in the last six months, gives 5040 $\text{\textit{l}}$. and that doubled, makes 10,080 $\text{\textit{l}}$. the interest arising from the money lent out each year, after the first five months, upon the same plan.

A TABLE shewing the Monthly Successions of Returns of MONEY lent by the BANK proposed, and of the Interest arising from them.

The Successions of the Months, proving the Number of the sub-divided Shares returnable each Month.											The sub-divided Shares lent out each Month.	The Sums of the sub-divided Shares returnable each Month.	The Amount of the Sums out at Interest each Month.	Interest due to the Bank each Month for Money lent out.
1	2	3	4	5	6	6	6	6	6	6	£.	£.	£.	£.
Feb.	Mar.	April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	6000 payable in 1 Month.	6000	36000	240
Mar.	April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.		6000 payable in 2 Months.	12000	66000	440
April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.			6000 payable in 3 Months.	18000	90000	600
May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.				6000 payable in 4 Months.	24000	108000	720
June	July	Aug.	Sept.	Oct.	Nov.	Dec.					6000 payable in 5 Months.	30000	120000	800
July	Aug.	Sept.	Oct.	Nov.	Dec.	Each and every following month.					6000 payable in 6 Months.	36000	126000	840

But to explain the whole progress of such a bank, another table is laid down, which will demonstrate how 100,000 £. may be made sufficient to cause a circulation of 144,000 £. in bank notes for the first six months, with great safety. For it will appear that, according to this plan, there is always sufficient remaining in bank to pay one third of outstanding notes; and that the monthly returns of the sums becoming due, will enable the bank to continue disbursing every month

month 12,000 *l.* in specie, and issuing 24,000 *l.* in notes, one third of the out standing notes to be paid every month following the month of issuing them: And should any disappointment or delays happen in those returns, it is supposed that the cursory lodgments will at least supply any defect of money thro' these means; for such lodgments are here supposed to serve no other purpose; and the bank is not intended to trust out any money, coming in thro' this channel, above a month: hereby it will also appear, that in the last six months, the interest is greatly increased; and by doubling the amount of the sums calculated for six months, the circulation and progress of the bank for the second year will be given; and then the article of interest will appear to amount to a larger sum than at the first year, being 10,080 *l.* but the first year will turn out only 7840 *l.* so that the difference is 2240 *l.* from whence will be proved, that the profits of the first year come near to defray the charge of 8000 *l.* interest, to be paid on the 100,000 *l.* borrowed; and that the second and following years upon the same plan, after the paying the interest due on the 100,000 *l.* borrowed, will yield also 2240 *l.* towards paying the charges attending such a bank; and when the credit of the bank is well established, this sum would at least afford one half greater circulation, and of consequence one half more profit.

The use of the table will appear from the following example: In January, at first opening the bank, it is supposed, that the whole fund of 100,000 *l.* is lodged; and that 12,000 *l.* in specie, and 24,000 *l.* in bank notes, is lent on interest, to be paid in six equal shares as before described in the first table; then the 12,000 *l.* of specie disbursed, being subtracted from the first fund, 88,000 *l.* remains in bank for February, exclusive of money coming due to the bank. In February 12,000 *l.* more of specie is lent out, and 14,000 *l.* of the 24,000 *l.* of out-standing notes is paid, which together makes 26,000 *l.* of money disbursed; but it appears by the former table that 6000 *l.* becomes due to the bank in this month, which being received, is so much more in bank, add added to the 88,000 *l.* makes 94,000 *l.* out of which deducting the 26,000 *l.* disbursed this month, the remaining 68,000 is the bank stock in hand for March; and as 24,000 *l.* of notes were issued in February, that sum added to the 10,000 *l.* of notes out standing of those issued in January, the amount of notes out standing in March, will be 34,000 *l.* And it appears by the first table that 240 *l.* is due to the bank this month for interest.

In

In the same manner the other months are calculated: And it also appears by the same table, that of 24,000 *l.* in bank notes, outstanding in January, 14,000 *l.* is paid in February; of 34,000 *l.* in February, 12,000 *l.* is paid in March; and so on until in July, of 66,000 *l.* outstanding in bank-notes, 22,000 *l.* is paid in August; so that there remains 44,000 *l.* of bank-notes, to pay which, there appears to be in bank 76,000 *l.* and every month after, in an equal proportion. Thus there will always be a sufficiency in bank to pay the demands; and after the first ten months there will never be more than 70,000 *l.* outstanding in bank-notes, and never less than 80,000 *l.* in bank to pay them.



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A TABLE † for explaining the Progress of a Capital Stock of 100,000 £. in the Bank, proposed for the first Five, and the last Six Months of the first Year.

Months, reckoning from the last Day of each Month.	Sums due to, and to be paid into the Bank the last day of each Month.	Interest due for Money lent each Month.	Fund in Bank each Month.	Value of Notes issued each Month on Interest.	Value of Notes paid each Month.	Amount of Money lent each Month on Interest.	Total of Money disbursed each Month.	Amount of Notes outstanding each Month.	Remainder of the Fund in Bank each Month, exclusive of Money received.
January			100000	24000		12000	12000	24000	88000
February	6000	240	94000	24000	14000	12000	26000	34000	68000
March	12000	440	80000	24000	12000	12000	24000	46000	56000
April	18000	600	74000	24000	16000	12000	28000	54000	46000
May	24000	720	70000	24000	18000	12000	30000	60000	40000
June	30000	820	70000	24000	20000	12000	32000	64000	38000
5 Mo. circul.	90000	2800		144000	80000	72000	152000		
July	36000	840	74000	24000	22000	12000	34000	66000	40000
August	36000	840	76000	24000	22000	12000	34000	68000	42000
September	36000	840	78000	24000	23000	12000	35000	69000	43000
October	36000	840	79000	24000	23000	12000	35000	70000	44000
November	36000	840	80000	24000	24000	12000	36000	70000	44000
December	36000	840	80000	24000	24000	12000	36000	70000	44000
6 Mo. circul.	216000	5040		144000	138000	72000	210000		
	216000	5040		144000	138000	72000	210000		
12 M. circul.	432000	10080		288000	276000	144000	420000		

† In the above table, to avoid Fractions, some little more than the third of the outstanding notes is in some places computed to be paid each month, but so as to leave no room for any material objection to the truth of the plan.

Upon

Upon the whole, it appears from the first part of the preceding table, that 100,000 *l.* capital, can afford to disburse each month of the first five, 12,000 *l.* in cash, and to pay above one third of the arrears due on 24,000 *l.* of bank-notes (allowed to be issued every month) in the month following the time of their being issued, and at the same time do continue in the bank 70,000 *l.* in cash; and the latter part of the same table proves, that during the last six months of the first year, and every six months following, the bank can afford on the same fund to make the like disbursements, to issue the same value in notes, and to continue paying them in the like manner as before; with this additional advantage, that the receipts and interest are much greater in the first, than in the last six months; so that every year after the first six months, 420,000 *l.* in cash may be disbursed annually; 288,000 *l.* in notes may be issued, 432,000 *l.* may be lent out upon interest; and 10,080 *l.* interest money received; leaving always 70,000 *l.* of the first fund in the bank.

If this calculation for a public bank proves true, and the scheme is practicable and eligible, what a happy turn may such measures give to the affairs of this island! How great a share of the expences of law-suits would be saved, allowing the least it can possibly prevent!

By the calculation of law expences, attending actions of debt only, it appears, that * 40,000 *l.* *per annum* is at least expended, exclusive of many occasional charges which may be added to it; as summoning and maintaining witnesses, which alone is thought to amount to a considerable sum; as also unavoidable delays, and crafty management to cause more, not always discoverable or possible to prevent, occasioned by those who gain by such delays. But estimating from the first calculation, it may be asserted, that 20,000 *l.* *per annum*, which is one half, besides † 21,152 *l.* of interest money, as before-mentioned, would be saved to this country, and at a small charge; for the expences of carrying on the bank need not amount to more than 7000 *l.* yearly; which may require some tax or appropriated sum to defray that charge for the first year: But there will be 2000 *l.* profit, clear of the interest payable by the bank, arising from the second and following years banking, which reduces the charge to the public from 7000 *l.* to 5000 *l.* *per annum*.

* See pages 28, 29.

† See page 58.

Whatever that charge to the public should prove, to defray it, and towards raising money in the time limited for the payment of the bank bonds, may not easy taxes be levied, and duties raised not burthensome to the public, and many of them perhaps beneficial, restraining luxury and extravagance? Among many others, a tax may be raised on

Chaises, kittereens, chariots, coaches, and wains; on bonds, deeds, and other law writings; cards and dice, ascertained by stamp.

And additional impost duties on

Arrack, champaigne, burgundy, claret, and other foreign wines, and spirituous liquors; gold and silver lace, French and Flanders thread lace, silks and velvets, not India or British manufactures.

But whatever would give encrease to the number of inhabitants, and to the trade and riches of this island, ease and satisfaction in carrying on its commerce, improvement and cultivation to the unsettled parts of the country, security to our lives and properties, and the ability of raising proper fortifications and other buildings for public utility, must well deserve all the cost and pains which can possibly attend those important acquisitions.

The progress of the bank, as before laid down, is limited to a very narrow circulation, in order to preserve a sufficiency of cash in bank to answer the outstanding notes, in case of a sudden demand or run for the whole, and to obviate any difficulties which might possibly arise from any delays in the returns of money lent out at first. But as such difficulties may be easily prevented by using a proper caution in advancing money only to those of sufficient credit, and supported by others of undoubted security, and by insisting invariably on an absolute punctuality; the circulation, after the bank is well established, may be encreased on the same fund, to double the amount here laid down, and with great safety; and then, besides paying the 8000 *l.* interest on the capital of 100,000 *l.* borrowed, and the 7000 *l.* allowed for contingent charges, there would be a growing fund of 5000 *l.* *per annum*, arising only from the interest of money lent out, which with a fund of 5000 *l.* *per annum* that may be appropriated by the legislature for the support of the bank, would in a few years grow into a capital of 100,000 *l.* and afterwards increase that capital, so as to render the bank immensely rich.

S E C T.

S E C T. VII.

Enquiries into the Ballance of the inland and foreign Trade and Commerce of this Island, the considerable Advantages accruing thereby, and the great Riches and Importance of this Island to Great-Britain, and how capable of much greater Improvement.

THE sums of money owing by the planters of this island to our mother-country, and to the trading inhabitants here, tho' considerable, appear much greater by the tediousness and delays of payment, and have caused a too general and premature opinion, that the planters are insufficient and incapable to pay their debts; which has greatly prejudiced the credit of this country. But if the value of the annual produce of the island, and the ballance of its commerce is considered, and the great riches of the country enquired into, that melancholy prospect in which some are apt to view and represent our circumstances, may be cleared up; and a more pleasing and promising view opened.

The calculation already made of the value of necessaries requisite for the annual supplies of the planters, which is computed to be 663,400 *l.* * and the amount of the annual produce of the country at a very moderate estimation, which appears to be 888,392 *l.* 10 *s.* † prove that the ballance is, or might be, in favour of the planters so considerable a sum as 224,992 *l.* yearly, with respect to their home commerce. Besides, the 32,000 *l.* ‖ there charged to the planters for recruit of steers, and the half of 67,500 *l.* charged for the recruit of mules, (which the planters may either raise themselves, or do purchase from those who raise them in the island, and tho' a charge to the sugar-planter, is no charge to the island in general) may be added to the above ballance in favour of the planters, with respect to their commerce with the traders: Also half of 45,000 *l.* charged for overseers, and one third of 33,750 *l.* computed as a charge to plantations for raising and furnishing the works, may be considered in the same light; the first on the

* See page 47.

† See page 50.

‖ See page 47.
supposition

supposition that the overseers expend only one half for necessaries purchased of the traders, and that they reserve the other half to settle plantations for themselves, which is usual, or to lend out on interest; and the latter, as so much of the value of materials and labour, either furnished by the planters, or by the settled inhabitants of the country clear and free of charges, allowing one third more to be expended in purchasing foreign materials, and the other third in maintaining the tradesmen, and such who furnish the home materials: And if the rents of houses in the three towns is taken into the calculation, which is no more than just, and may be estimated thus,

1600 houses and stores in Kingston, at 50 <i>l.</i> <i>per ann.</i>	80,000
100 ditto in Port-Royal, at 20 <i>l.</i>	2,000
400 ditto in Spanish-Town, at 30 <i>l.</i>	12,000

94,000

then allowing two thirds to be expended, and one third clear gain to the landholders, there will be added 31,333 *l.* 6 *s.* 8 *d.* Also, if the consumption of rum, sugar, and provisions is considered, the further sum of 43,188 *l.* 9 *s.* 6 *d.* $\frac{1}{2}$ will be added, thus:

	<i>l.</i>	<i>s.</i>	<i>d.</i>
Allow 15 beves used each week in Kingston, at 10 <i>l.</i> <i>per head</i> , is, <i>per annum</i> ,	-	-	7,800
2 score sheep, at 15 <i>l.</i>	-	-	1,560
4 veals, at 140 <i>l.</i>	-	-	416

For garden stuff and plantains for 100 families, of four to a family, transient people included, at 1 *s.* 3 *d.* *per day*,

22,812 10

Towards maintenance of 10,000 negroes, including supplies for Guiney ships, expended in plantains and other country produce, at 1 *s.* 3 *d.* *per week* for each negro, is

32,500

3000 puncheons rum, quantity 300,000 gallons, supposed to be vended in Kingston for the consumption of the inhabitants, negroes, and transient people,

30,000

400 hogsheds of sugar including the refined, at 18 *l.*

7,200

Carried over 102,288 10
Brought

	<i>l.</i>	<i>s.</i>	<i>d.</i>
Brought over	102,288	10	
At Port-Royal, one tenth,	10,228	17	
At Spanish-Town, one sixth,	17,048	1	8
	129,565	8	8

allowing one third of this amount clear, as above-mentioned, makes 43,188 *l.* 9 *s.* 6 *d.* $\frac{1}{2}$, and then making all the premised allowances, the ballance in favour of the planters and landholders, with respect to their home commerce, will be 599,014 *l.* 6 *s.* as follows :

	<i>l.</i>	<i>s.</i>	<i>d.</i> $\frac{1}{2}$
† The first ballance,	224,992	10	
Allowance for charge of a recruit in steers,	32,000		
For the half of mules,	33,750		
For the half of ditto for overseers,	222,500		
For the one third of ditto for the works,	11,250		
For one third of house-rent,	31,333	6	8
For one third of consumption of provisions, sugar,			
and rum,	43,188	9	6 $\frac{1}{2}$
	599,014	6	2 $\frac{1}{2}$

Thus there appears to be a ballance of no less a sum than 599,014 *l.* 6 *s.* 2 *d.* $\frac{1}{2}$ in favour of the landholders and planters, with respect to their home commerce with the traders (exclusive of the consumption of poultry and fish, which might be charged ;) and it affords this observation, that there must be a surprising inattention and want of œconomy, if they suffer themselves to be imbarraßed with a heavy burden of debts. For granting, that they are indebted here 500,000 *l.* for which allow 40,000 *l.* interest to be paid annually, and 50,000 *l.* expended in luxuries, which are great drains to the wealth of this island, but highly advantageous to our mother-country ; and that † 64,977 *l.* 10 *s.* is the ballance against us for the Northward supplies ; still there remains 244,036 *l.* 16 *s.* 2 *d.* $\frac{1}{2}$ as a sinking fund which may enable the island to pay off its debts in a few years. How

† See page 77.

† See page 16.

soon then may this island become populous, rich, and flourishing? The means are in its own power, unless some melancholy disaster should happen, which may Providence avert.

By the way, it may be here observed, that the considerable value of rum, sugar, and this country provisions consumed, and the great sum of money paid for rents, &c. in Kingston, to the amount of 182,288 *l.* 10 *s.* *per annum*, prove the great advantage of trade to this island, and how deserving of the encouragement and guardianship of the legislature. If the planters were to become their own merchants, would not this grand source and channel of our inland commerce be quite choaked up and lost? And how greatly must the island suffer in its security, strength, and riches? Would the little advantage of saving ‡ 97,641 *l.* 13 *s.* 4 *d.* annually, by importing their own supplies, which is 20 *per cent.* profit, that the merchant may be supposed to gain, or suppose one half more, would this compensate for the loss of such a number of inhabitants as are employed in trade, and of so great a consumption of this country provisions, and so large a sum paid for rents, as 182,288 *l.* 10 *s.* paid by them annually; which has encouraged the settlement and improvement of the island, and afforded so comfortable a support to great numbers of planter's families, and enriched not a few? So true it is, that trade brings riches to a country.

But another view of the trade and commerce of this island as it respects our mother-country, may make appear how greatly this island depends thereon for its subsistence, preservation, and welfare; and on the other hand, of what great value and importance this island is to Great-Britain; and how worthy of her protection, care, and assistance, and how capable of paying its present debts, as well as how sufficient a security for the 100,000 *l.* now proposed to be raised, or a much larger sum if necessary. In order to this, the following estimation is made of our annual consumption of manufactures and merchandize imported from thence, and of the produce exported in return, and herein Ireland is included as part thereof; and it is thought no impropriety to call it part of our mother-country, as a British isle subject to the same laws, under the same government, and supplying this island with several of its necessaries.

‡ The amount of the annual supplies as computed in page 82, is 488,208 *l.* 6 *s.* 8 *d.*

An ESTIMATION of the annual Supplies from GREAT BRITAIN and IRELAND, to JAMAICA.

To the following, supplied towards the support of 100,000 field-negroes, viz.

* For phyfic, at 1*s.* per head, the other 4*s.* being allowed for doctor's attendance, -

5,000

For 800,000 yards oznabrig, which is 8 yards to each negro, as allowed at 11*d.* -

36,666 13 4

For half of the supply of salt provisions as computed, the other half being supposed to come from the Northward, -

19,166 13 4

60,833 6 8

To wearables for the use of 10,000 white inhabitants, at 15*l.* each, -

150,000

To tools for 60,000 working negroes, as computed, -

18,750

To tradesmen's tools, and materials necessary for building and repairing plantation works, viz. For

500 white tradesmen, at 2*l.* -

1,000

For 5000 negro tradesmen employed not only in the above, but in building houses, in coopering, and in repairing ships, sloops, &c. at 1*l.* -

5,000

To wearables and eatables consumed by 20,000 negroes (over and above the forementioned) employed as tradesmen, house negroes, sailors, &c. at 1*l.* -

20,000

To ditto for 2000 free negroes and mulattoes, including the late rebellious negroes, at 3*l.* -

6,000

Carried over 261,583 6 8

* See page 45.

	<i>l.</i>	<i>s.</i>	<i>d.</i>
Brought over	261,583	6	8
* To a recruit of 9 negroes to each plantation, is 4050, at 35 <i>l.</i> each, as before computed,	141,750		
To one sixth of 4050 negroes, for a recruit of the 20,000 in the same proportion, is 675, at 35 <i>l.</i>	23,625		
To one third of 75 <i>l.</i> allowed for materials necessary to raise and furnish the works of each plantation, which is supposed to be imported at 25 <i>l.</i> multiplied by 450, the number of plantations,	11,250		
To so much allowed to be expended extraordinary for luxury, &c.	50,000		
Amount of annual supplies, imported from Great-Britain and Ireland,	488,208	6	8
To so much allowed to be drained off the country by absentees, for lodgements, for the education of youth in England,	200,000		
To ditto allowed for interest paid of money borrowed or owing there	20,000		
	220,000		
	708,208	6	8

ESTIMATE of the PRODUCE returned to GREAT BRITAIN:

† By 39,000 hogheads of sugar (allowing 1000 exported to the northward, and consumed here) at 18 <i>l.</i> per hoghead,	702,000
By 5000 puncheons of rum, containing each 100 gallons, 500,000 gallons at 2 <i>s.</i> (the other 7650	
Carried over	702,000

* See page 47.

† See page 49.

Brought

	<i>l.</i>	<i>s.</i>	<i>d.</i>
Brought over	702,000		
puncheons allowed to be consumed here, or shipped to the northward)	50,000		
By 1100 bags of cotton, weight 199,540, at 1s. 6d.	14,965	10	
By 2293 cent. of ginger at 1 <i>l.</i>	2,293		
By 325,200 <i>lb.</i> piemento, at 6d.	8,130		
By 343 tons fustick, at 5 <i>l.</i>	1,715		
By 90,000 feet mahogany, at 50 <i>per cent.</i>	2,250		
By 100 tons logwood, at 12 <i>l.</i>	1,200		
	782,553	10	

By these two estimates it appears, that after such a large allowance as 270,000 *l.* for drains of absentees, interest-money, luxuries, &c. there is a ballance in favour of this island in its annual commerce with the mother-country of 74,344 *l.* 17s. 4d. towards enabling it to pay off its debts, besides the yearly improvements; and it appears, that Jamaica consumes of British manufactures and merchandize to the amount of 488,208 *l.* 6s. 8d. this currency, which reduced into sterling at 40 *per cent.* exchange, is 348,720 *l.* 4s. 9d. and that by absentees, lodgments, and for the education of youth, and interest, 220,000 *l.* is clear gain to Great-Britain, which reduced into sterling, is 157,142 *l.* 17s. 1½d.

But allowing only one fourth of the 488,208 *l.* 6s. 8d. to be profit in the manufactures, &c. furnished, is 112,052 *l.* 8s. 9½d.

Add to this the advantage (as a nursery for seamen, and a support of the trades concerned in ship-building) of employing upwards of 150 sail of shipping of 250 tons each, or a less number of ships of a greater burthen, to the same amount, besides Guiney ships, and the freight paid out and home yearly, which by the following calculation, amounts to 209,850 *l.* 19s. 2d. sterling, viz.

For half freight out from Great-Britain, &c. at 5*l.*

per ton,

For returned freight to ditto of 400,000 gallons of

rum, at 6*d.*

39,000 hogheads of sugar, at 2*l.* 10*s.*

199,540 lb. cotton, at 2*d.*

496,200 lb. piemento, at $\frac{3}{4}$

22,492 cent. ginger, at 4*s.*

443 tons wood, at 30*s.*

90,000 feet mahogany, at 5*s.* per cent.

93,750

10,000

97,500

1,662

1,350

4,498

664

225

209,850 9 2

Upon the whole, this calculation seems to prove, that Jamaica yields an annual profit of 479,045*l.* 7*s.* 11*d.* $\frac{1}{2}$ sterling, to the mother-country, by its own consumption, trade, and employment, of ships, absenteees, and interest-money; besides the profit on 75,510*l.* returns of the negro-trade with Spain, and of other manufactures and merchandize sold there, the amount of which cannot be computed, but the whole may be supposed to yield 50,000*l.* profit: A noble tribute for her tender care and protection! So precious a jewel in the crown of Great-Britain must ever be sure of care and defence, to secure it from the attempts of our rival neighbours, so long as Britain sways its scepter and maintains her empire of the ocean; and may that be to the latest ages! Perhaps Spain or France cannot boast of any of their colonies of equal extent, paying such a valuable and voluntary tribute to either of them; and it may vie with not the least valuable mines of his catholic majesty in his new world for importance and advantage: Besides, it seems little more than in its infancy as yet, and capable of being trained up to much greater usefulness and importance, if defended from the insults and depredation of coasting pirates, who screen themselves under the sanction of Spanish Guarda-costas, and obstruct our navigation; and if its real interest is duly considered and promoted by a true public spirit, unbiaised by partial views, and unretarded by heats and animosities.

Here it may be observed, how consistent it is with the provident management and sagacity of the Jews, a people so well versed in commerce, and watchful of their interest, to let so much of their wealth

center

center among us; where they find they have so sufficient security in the country, and from an assurance that so great a property of the subject can never be neglected, nor can ever fail of the care and protection of the mother-country, equal to the importance of it. And on the other hand, how little just cause have our fellow subjects to fear, that their property in this island is not secured; their great anxiety must proceed from misrepresentations, and wrong apprehensions of the circumstances of this island, or from a want of some necessary qualities and regulations among ourselves; perhaps to both: To point out some of them has been endeavoured in this enquiry.

But to form some notion of the riches of Jamaica, and the value and importance of it to Great Britain, an estimate of its value is attempted, tho' short of what it may appear on exact scrutiny; for this is not so complete, or made with that accuracy it might, for want of proper helps and leisure; but far from being exaggerated, it is confined greatly within the bounds of truth.

An ESSAY towards an Estimate of the Riches and Value of JAMAICA.

* 120,000 negroes, which considering the number of trade negroes included, and others of a much greater value than field or labouring negroes, may be computed at £. 35 each,	£. 4,200,000 0 0
18,000 mules, allowing forty to each plantation, on an average, at £. 20 per head,	360,000 0 0
27,000 steers, allowing 60 to each plantation, at £. 12	324,000 0 0
45,000 head of cattle in pens and polinks, and employed for other uses to make up with the above mules and steers 90,000; of which 83,000, were given in anno 1740, and are supposed to increase the other 7000, on average of mules, steers, cows, horses, and mares, £. 10	450,000 0 0

In personal estates, carried over, £. 5,334,000 0 0

* See pages 44, 45.

In personal estates brought over,	5,334,000 0 0
† 450 sugar plantations, supposed to produce one with another 89 hogsheds, containing 500 acres each, is 225,000, on an average of cane, pasture, and wood-land, valued at 5 l. per acre	1,125,000 0 0
2000 l. allowed for works and improvements on each plantation	900,000 0 0
110 cotton works, allowing each on an average to make ten bags of 180 lb. each, and to require 20 acres for planting cotton, and 120 for pasturage and provisions, is 15,400 on an average, at 3 l. per acre	46,200 0 0
60 piemento walks, allowing on an average each to make 10,000 lb. and to contain 100 acres, valued on an average at 3 l.	18,000 0 0
30 ginger plantations, allowing each on an average to make 70 bags of 100 lb. each; and to require 146 $\frac{2}{3}$ acres each for ginger, pasturage, and provision; tho' it is known that of late much more is planted, than was at the time from whence this computation is made, which, as all the others, should be observed to be upon an average of the last three years, is 4400 acres on an average at 3 l.	13,200 0 0
180 pens to raise 250 head of cattle each, which amounts to the 45,000 head before computed, each pen containing 600 acres, is 108,000 at 3 l.	324,000 0 0
360 polinks and provision plantations, containing each 200 acres, is 72,000, on an average at 3 l.	216,000 0 0
1600 houses in Kingston, lands and improvements, valued on an average, at 600 l. each,	960,000 0 0
100 ditto in Port-Royal, at 200 l.	20,000 0 0
400 ditto in Spanish-Town, at 400 l.	160,000 0 0
Furnitures of 2100 houses in the towns on an average valued at 300 l. each,	630,000 0 0
Ditto in 450 plantations, at 200 l. each,	90,000 0 0
Houses and furniture in 540 pens and polikns, at 200 l. each	108,000 0 0
	9,944,400 0 0

† The 40,000 hogsheds supposed to be the whole annual produce of this island, divided by 450, the number of plantations, make about that number of 89 hogsheds to each, upon an average: See pages 50, 51; from whence this calculation is made; allowing quantities of land proportionable to the quantities of each kind of produce.

So

So that by this computation, the riches and value of this island appears to be 9,944,400 *l.* this currency, which reduced to sterling at 40 *per cent.* is £.7,103,142 17 1½; besides the merchandize in the hands of the traders, and the sloops, boats, and wherries, which may amount to at least half a million sterling, and makes the value and importance of this island to Great-Britain to be at least £.7,603,142 17 1½; exclusive of the subjects, and of the advantage which the northern colonies reap from their traffick with us: And if the island was well inhabited, and the lands sufficiently cultivated, it might be of five times that value at least.

For, by this computation, only 430,800 acres of land are occupied; and according to the extent of this Island, it may be computed to contain 4,000,000, as measured by the map and scale in Sir Hans Sloan's History of Jamaica; and as the 430,800 acres now supposed to be occupied, tho' not sufficiently cultivated, are little more than one to nine of the whole, allowing four ninths to be barren and incapable of cultivation, then the remaining four ninths improved equal, and added to the 430,800 now occupied, would amount to £.35,515,714 15 7½ sterling; and consequently this island would give employment to 750 sail of British ships, consume to the amount of £.1,743,603 5 1½ sterling of British merchandize and manufactures, and including freight, yield a profit of £.1,710,878 4 0¾ yearly to our mother-country. A grand prospect of maturity, which opens a large sphere to exercise the laudable ambition of patriotism in our mother-country, and in the generous spirits of this island; enlarging our views beyond all little private contentions and animosities.

A French author had the courage to whisper in the ears of the ambitious monarch Louis XIV. that to favour marriages; to grant assistance to a father burthened with a numerous family; to watch over the education of youth, particularly orphans and foundlings; to establish wholesome laws; to help and promote industry, commerce, and trade; to administer impartial justice; to relieve unfortunate merit; to countenance religion and virtue; to reclaim barren lands, and to make them profitable; is to strengthen a state more than can be by conquests, and to conquer new countries, without making any one person miserable; preferable to the glittering glory of seizing the like quantities of lands by destructive wars, or any other giddy pursuit of power, grandeur,

grandeur, or applause. The object (saith that author) which the legislator ought always to have in view, is to render men as happy as their miserable condition will admit: Truly noble and Godlike sentiments! Well would it be for mankind, were all princes, ministers, rulers and law-givers, directed by such principles, instead of the contrary policy, which seems to influence too many.

It may be added, that the present situation and circumstances of this island afford opportunities of strengthening our little state by all the means here mentioned, not only without making any person miserable, but by bestowing a real happiness; in relieving many from indigence and poverty, and others from the oppression of tyrannic power; adopting them the subjects of a mild and free government, and bestowing on them a comfortable means of subsistence for themselves and their posterity. This work is already begun with a generous ardour, in appropriating a large fund for the encouragement of strangers to come and settle among us; nor can it be imagined, that the industrious poor inhabitants now here, will want for suitable encouragement to continue among us; they have a nearer title to the tenderness and care of our legislature, and will never be excluded from that encouragement held out so liberally to strangers.



A P P E N D I X.

No. I.

The Number of SHIPS, with the NEGROES they imported from AFRICA into JAMAICA: Also the Number of Negroes exported from that Island annually, between SEPTEMBER 22, 1702, and DECEMBER 31, 1749.

Taken from the REGISTER at JAMAICA.

T I M E.		Number of Ships and Vessels Yearly.	NEGROES		
			Imported Yearly.	Exported Yearly.	
From Sept. 22, to Dec. 31	—	1702	5	843	327
— Jan. 1, to Dec. 31	—	1703	14	2740	481
		1704	16	4124	221
		1705	16	3503	1669
		1706	14	3804	1086
		1707	15	3358	897
		1708	23	6627	1379
		1709	10	2234	1275
		1710	15	3662	1191
		1711	26	6724	1532
		1712	15	4128	1903
		1713	19	4378	2712
		1714	24	5789	3507
		1715	10	2372	1089
		1716	24	6361	2872
		1717	29	7551	3152
N	Carried over	275	68198	25293	

T I M E.

T I M E.		Number of Ships and Vessels Yearly.	NEGROES	
			Imported Yearly.	Exported Yearly.
Brought over		275	68198	25303
From Jan. 1, to Dec. 31.	1718	27	6253	2247
	1719	25	5120	3161
	1720	23	5064	2815
	1721	17	3715	1637
	1722	41	8469	3263
	1723	30	6824	4647
	1724	25	6852	3469
	1725	41	10297	3588
	1726	50	11703	4112
	1727	17	3876	1555
	1728	20	5350	986
	1729	40	10499	4820
	1730	43	10104	5222
	1731	45	10079	5708
	1732	57	13552	5288
	1733	37	7413	5176
	1734	20	4570	1666
	1735	20	4851	2260
	1736	15	3943	1647
	1737	35	8995	2240
1738	32	7695	2070	
1739	29	6789	598	
1740	27	5362	495	
1741	19	4255	562	
1742	22	5067	792	
1743	38	8926	1368	
1744	38	8755	1331	
1745	18	3843	1344	
1746	16	4703	1502	
1747	33	10898	3378	
1748	39	10430	2426	
1749	25	6858	2128	
		1239	299310	108794

N. B. In the island of Jamaica, in the year 1730, there were only 84,000 negroes.

In 1758 the number was computed to be 150,000.

The quantity of specie annually imported from Jamaica to Great Britain, chiefly arising from the sale of negroes and dry goods to the Spaniards, is from 100,000 l. sterling, to 1,000,000 l. and it has been known to be in one year 1,500,000 l.

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The quantity of specie annually imported from Jamaica to Great Britain, chiefly arising from the sale of negroes and dry goods to the Spaniards, is from 100,000 *l.* sterling, to 1,000,000 *l.* and it has been known to be in one year 1,500,000 *l.*

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No. II.

An ESTIMATE of the Charges, Duty, and Excise paid on a Hogsheaf of SUGAR in London.

1 Hogsheaf of sugar at Jamaica weighs 14 cwt. but in the voyage is reduced by waste * to 12 cwt. when it came to London in 1758, it sold at 1 <i>l.</i> 15 <i>s.</i> per cwt.	-	21	0	0
Duty and excise for 12 cwt. neat, at 4 <i>s.</i> 10 <i>d.</i> per cwt.	-			
§ Freight, at 8 <i>s.</i> per cwt.	-	2	18	0
Hogsheaf cost	-	4	16	0
+ Insurance and policy on 15 <i>l.</i> at 10 per cent. with convoy	-	0	15	0
Petty charges about	-	1	14	6
Commission and brokerage at 3 per cent.	-	0	8	0
	-	0	12	6
<i>Profit to Great-Britain on 1 hogsheaf</i>		11	4	0
Neat proceed to the planter for 1 hogsheaf		9	16	0

No. III.

An ESTIMATE of the Charges, Duty, and Excise paid on a Puncheon of RUM in London.

1 Puncheon of Rum at Jamaica contains 110 gallons ; but in the voyage is reduced by leakage to 100 gallons, when it came to London, in 1758, it sold at 9 <i>s.</i> per gallon	-	45	0	0
Duty and excise, at 4 <i>s.</i> 1 <i>d.</i> per gallon, for 100 gallons neat,	-	20	8	4
Freight 1 <i>s.</i> per gallon, for 100 gallons	-	5	0	0
Puncheon cost at Jamaica	-	1	15	0
Insurance and policy for 25, at 10 per cent. with convoy	-	2	14	6
Petty charges about	-	0	8	0
Commission and brokerage at 3 per cent.	-	1	6	6
<i>Profit to Great-Britain on 1 puncheon</i>		31	12	4
Neat proceed to the planter for 1 puncheon of rum		13	7	8

* The waste in the voyage is a loss of one seventh to the planter.

§ Freight has been 10*s.* per cwt.

† When the trade has not been well protected, the insurance has been from 30*l.* to 35*l.* per cent. on the Jamaica trade.



No. IV.

It is supposed that the total GROSS AMOUNT of SUGARS and RUM made in JAMAICA in 1758, was

S U G A R.		£.
50,000 hogsheds, at 21 l. per hogshed,	-	1,050,000
Duty and excise at 2 l. 18 s. per hogsh.	145,000	
Freight, commission, and other charges, at 8 l. 6 s. per hogsh.	415,000	
Profits to Great Britain	-	560,000
Neat proceed to the planters	-	490,000
R U M.		
15,000 puncheons, at 45 l. per puncheon	-	675,000
Duty and excise at 20 l. 8 s. 4 d. per puncheon,	306,250	
Freight, commission and other charges, at 11 l. 4 s. per puncheon,	168,000	
Profits to Great Britain	-	474,250
Neat proceed of gain to the planters	-	200,750
Total proceed of gain to the planters	-	690,750
Total profits to Great Britain	-	1,034,250

Returns to Great Britain in sugar and rum for 1758, 1,725,000

If the balance of profit on the trade of Jamaica amounts to 690,750 l. and if it should be found, that, upon a moderate computation, no more than 500,000 l. of that sum is returned in goods to that island; and if it should likewise be asserted, that the remaining sum of 190,750 l. or, upon an average, a balance nearly of that value, is constantly expended by those planters who either reside here themselves, or educate their children in Great Britain, or realize a part thereof either in land or by investing it in the public funds, will it be urged, that the money so laid out and expended, is a balance against, or contrary to the true interest of Great Britain; though so unaccountable a position has lately been advanced by a very ingenious author.

It is presumed, that if the present duty and excise on rum were reduced one half of what it is now taxed, that four times the quantity would be imported into Great Britain; in proof of which presumption it may not be improper to produce the well-known similar instance in the case of tea; the duty upon which formerly raised no more than 150,000 l. but upon the reduction of that duty, has since produced near 600,000 l. if the best information can be depended upon. A reduction of the duty upon rum would likewise benefit our other islands in the West Indies; as none of them, except Jamaica, can afford to send rum, but in trifling quantities, to Great Britain, upon account of the excessive duty and excise, which they are obliged to pay upon that commodity.

F I N I S.

